

# Deloitte 2018 Regulatory agenda - Top priorities

IN THIS SPECIAL EDITION OF THE TOP 2018 REGULATORY PRIORITIES:

- Anti-money laundering and counter-terrorist financing IV (AML IV)
- Benchmark Regulation (BMR)
- Capital Markets Union (CMU)/ ESAs' Review
- Directive on Administrative Cooperation (DAC 5 and DAC 6)
- European Market and Infrastructure Regulation (EMIR) / Securities Financing Transaction Regulation (SFTF)
- General Data Protection Regulation (GDPR)
- Insurance Distribution Directive (IDD)
- Investment Fund Initiatives: Money Market Funds (MMF) / Omnibus initiative on cross-border barriers to distribution of funds / Private Placement Regimes (PPR) revision under AIFMD
- European Market and Infrastructure Regulation (EMIR) / Securities Financing Transaction Regulation (SFTF) and Insurance based Investment Products (PRIIPs)
- Revised Directive on Payment Services
- Shareholder's right directive
- Prudential Framework: AnaCredit
- CRR II / CRD V and Basel III / SREP - Stress-Test / IFRS 9 - transitional arrangements and credit risk adjustment / Prudential requirements for investment firms' Resolution and recovery - BRD/MREL/TLAC/Bail-In

TOPICS	Anti-money laundering and counter-terrorist financing IV (AML IV)	Benchmark Regulation (BMR)	Capital Markets Union (CMU)/ ESA Review	Directive on Administrative Cooperation (DAC5 and DAC6)	European Market and Infrastructure Regulation (EMIR)/ Securities Financing Transaction Regulation (SFTF)	General Data Protection Regulation (GDPR) & Network and Information Systems Directive (NIS)	Insurance Distribution Directive (IDD)	Investment fund initiatives: Money Market Funds (MMF/Omnibus initiative on cross-border barriers to the distribution of funds/Private Placement Regimes (PPR) revision under AIFMD	Markets in Financial Instruments Directive and Regulation (MIFID II/MIFIR)/ Packaged Retail and Insurance-based Investment Products (PRIIPs)	Revised Directive on Payment Services (PSD2)	Shareholder's Rights Directive (SHRD)	AnaCredit	CRR II / CRD V and Basel III / SREP - Stress-Test / IFRS 9 - transitional arrangements and credit risk adjustment / Prudential requirements for investment firms' Resolution and recovery - BRD/MREL/TLAC/Bail-In
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The draft law 7128 transposing the main part of the 4th AML Directive into Luxembourg law is expected to be voted on in Q1 2018. Pursuing the implementation of the fourth directive, two additional draft laws (7216 and 7217) have been submitted to the Chamber of Deputies on 6 December 2017, introducing two distinct registers of Ultimate Beneficial Owners (UBOs):

- A central register for trusts and fiduciaries (REBECCO)
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**The beneficial owner register requires Luxembourg entities:**

- To obtain and keep information on their beneficial owners at their place of business
- To register the information concerning their beneficial owners with REBECCO
- To provide information on their legal owners and beneficial owners to national authorities upon request and to self-regulatory bodies in the exercise of their AML/CFT supervisory duties as well as professionals in the context of their vigilance toward customers if both have justified motivations

**The trustees register requires Luxembourg entities:**

- To obtain and keep information on the beneficial owners of any trust for which they act as trustee at their place of business
- To provide information to national authorities, upon request, regarding these trusts
- To declare their status as trustees to professionals and provide them with certain information when, as a trustee, they enter into a business relationship with them or perform occasional transactions for an amount exceeding the thresholds set in the AML Act of 12 January 2004
- To register any trust that generates tax consequences in the national trust register

The EU Benchmark Regulation (BMR) was issued on 29 June 2016; its entry into application is set for 1 January 2018. This regulation introduces a regime for benchmark index administrator, contributor, and user that will ensure the accuracy and integrity of benchmarks across the EU. The BMR will impose new requirements for firms:

- Administering (creating) a benchmark
- Contributing to the elaboration of a benchmark
- Using a benchmark to reference the price of a financial instrument or contract, or measure the performance of an investment fund

The key implications of the BMR are the following:

- No financial instruments, financial contracts, or measurements of the performance of an investment fund will be able to add a reference to the "existing EU benchmarks" after 1 January 2020 unless the administrator is authorized or registered if it is a third country entity.
- Non-EU benchmark administrators need to meet one of the three options under the third country regime in order for those non-EU benchmarks to be used in the EU.
- Throughout 2017, ESMA published a series of RTS and Q&As to define certain aspects of the BMR, such as:
  - The definition of benchmark and notably the meaning of a "benchmark made available to the public"
  - The transitional arrangements applicable to benchmarks existing prior to 1 January 2018 ("existing benchmarks").

However, some aspects of the benchmark regulation are yet to be clarified, regarding the register of administrators and benchmarks that ESMA must establish and maintain under Article 36. Moreover, no specification was issued on the format of the written plans that set out the actions that benchmark users would take in the event that a benchmark they are using in their contracts materially changes or ceases to be provided, as set under article 28(2).

The Capital Markets Union (CMU) is a program initiated in 2015 by the European Commission to foster "growth and jobs." This plan focuses on mobilizing capital and facilitating investment across the EU. In order to achieve this goal, several actions have been put in place at the European level, namely:

- Make the supervisory framework more effective and consistent
- Increase competition and lower costs for businesses and investors
- Management companies
- Central counterparties
- Central securities depositories
- National Competent Authorities

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**DACS**

On 6 December 2016, the EU Council has adopted Directive 2016/2258, also known as DAC5. That directive amends the EU Directive 2017/167/EC regarding access to anti-money laundering information by the tax authorities.

Following the transposition of the directive into the national systems, the tax authorities will be able to access mechanisms, procedures, documents, and information referred to in Articles 13, 30, 31, and 40 of the Council Directive 2015/849.

The information exchange will concern:

- Customer due diligence information
- Beneficial ownership for trusts and corporate entities
- Records of transactions
- Other documents specified in Articles 13, 30, 31, and 40 of EU Directive 2015/849

**DAC6**

On 21 June 2016, the EC published Proposal 2017/0138 DAC6 to further amend the Council Directive 2011/16/EU. The proposal aims to set new transparency rules for intermediaries such as accountants, banks, lawyers, and tax advisers.

The EC also made a suggestion to define a cross-EU supervisory framework to support the enhanced convergence of local authority practices (single rulebooks). The proposal includes a significant change in the allocation of prerogatives between National Competent Authorities (NCA) and ESAs. One of the main points of focus for ESAs is on cross-border delegation for banks, fund managers, and investment firms. The proposal provides for the enhanced power of ESMA in the monitoring of compliance of these delegation steps. Moreover, the draft increases the role of EOPAs and ESBB in the monitoring of systemic risks under Solvency II.

For the next steps of the CMU, to reinforce the single market approach, the EC has requested several European institutions, including ESMA, to issue reports on the cost and past performance of the main categories of retail investment, insurance, and pension products. This mandate is in line with the upcoming implementation of MIFID II and PRIIPs in early 2018, which will both require transparency in terms of costs and charges. ESMA will now embark on a large-scale study assessing the reporting of costs and past performance of retail investment products, in order to increase investors' awareness of the net return of these products, and the impact of costs and charges.

The EC proposal to reinforce the role of ESAs might introduce more powers at the EU level, and redefine the entire EU supervisory architecture, ensuring the delegation and outsourcing rules as well as reviewing that the responsibilities of each supervised entity is appropriately discharged.

The EC has also been recently focused on venture capital rules, pan-European personal pensions, and securitization.

**EMIR**

On 3 May 2017, the EC released its proposed draft update of the European Market Infrastructure Regulation (EMIR II). The EC intends to improve the transparency of OTC derivative positions and exposures as well as simplify and balance the clearing and reporting obligations for market participants.

Among the main updates of the proposed new regulations, we have the following aspects:

- Definitions: AIFs and SPVs will be considered financial counterparties. UCITS ManCos and AF managers will be funded by ensuring EMIR reporting is done for the funds they manage.
- Clearing: The calculation of the clearing thresholds for Non-Financial Counterparties (NFCs) will be based on the aggregate month-end average positions for the months March, April, and May both for FCs and NFCs. New concepts are introduced for financial counterparties (FCs), with the same thresholds as NFCs regarding the clearing threshold. For NFCs, the clearing obligation will only concern the classes of derivatives that breach the clearing threshold. The front loading obligation for new OTC contracts onto a clearing platform is removed; clearing will start at the live date of the first clearing, and the person search exemption is further extended by three years.
- Reporting: Intra-group transactions where at least one of the counterparties is an NFC will be exempt from the reporting obligation, the CCP becomes responsible and liable for reporting on behalf of both the trading parties for ETOs and FCs are responsible and liable for reporting the transactions they perform, with NFCs not subject to the clearing obligation.

**SFTF**

The Securities Financing Transactions and Reuse (SFTF) entered into force on 12 January 2016. Under the SFTF regime, the reporting usually follows the model for reporting reporting under the European Market Infrastructure Regulation (EMIR). The reporting regime requires both parties to a trade (financial or non-financial counterparties) to report new, modified, or terminated SFTFs to a registered trade repository by T+1. SFTF records must be kept for at least five years after termination of the transaction.

**NIS**

The NIS Directive establishes security and incident notification requirements for Operators of Essential Services in critical sectors such as banking and financial market infrastructure, and for Digital Service Providers, including online marketplaces, online search engines and cloud services. In addition, the Directive lays down obligations for Member States of the EU: it creates a cooperation group to facilitate strategic cybersecurity information sharing and it establishes a CSIRTs network to boost operational cybersecurity cooperation.

**GDPR**

The EU Regulation on General Data Protection (GDPR) will enter into force in 2018. GDPR creates a unified and coherent data protection framework in the EU, which protects individuals and allows the development of the digital economy across the internal market. The GDPR regulation will apply to all MFPs using the designation "Money Market Fund" or "MMF" that are established, managed, or marketed in the EU. The regulation covers authorization, eligible investments, portfolio composition, internal credit quality assessment, valuation rules, transparency and reporting, as well as liquidity risk management.

**Cross-border barriers to the distribution of funds**

The EC has launched an initiative to reduce barriers to the cross-border distribution of investment funds. The EC has identified six categories of national barriers:

- Lack of harmonization of what constitutes marketing and of marketing requirements and practices
- Regulatory fees
- Administrative requirements (the need to appoint a local agent differs from one member state to another)
- Notification requirements
- Online distribution (lack of clarity over application rules for online distribution)

In June 2017, the EC launched an impact assessment of these barriers to evaluate the opportunity to adopt a legislative proposal to facilitate the cross-border distribution and supervision of UCITS and AIFs. The results of this impact assessment are planned for the first quarter of 2018.

**Private Placement Regimes (PPR) revision**

Pursuant to AIFMD, European managers are required to obtain authorization in order to "passport" the AIFs they manage throughout the EU. Until a "third country passport" is introduced, non-European managers can market their AIFs in the EU using national placement regimes.

AIFMD includes a provision stating that by 22 July 2017, the EC should start a review on the application and the scope of the directive. However, the EC's review has been delayed.

**MIFID II/MIFIR**

The Directive 2014/65/EU and Regulation (EU) 2017/1131 of 14 June 2017 on Money Market Funds (MMF) was published in the Official Journal of the EU on 30 June 2017. The regulation aims at harmonizing the EU legal framework for MFPs to safeguard the integrity of the internal market. The MIFIR regulation will apply to all MFPs using the designation "Money Market Fund" or "MMF" that are established, managed, or marketed in the EU. The regulation covers authorization, eligible investments, portfolio composition, internal credit quality assessment, valuation rules, transparency and reporting, as well as liquidity risk management.

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**PSD2**

On 23 December 2015, the Revised Directive on Payment Services (PSD2) was published in the Official Journal of the EU. PSD2 replaces PSD1, in place since 2007.

The aim of PSD2 is to foster innovation and competition in the financial services industry, and introduce higher security standards for online payments.

On 20 September 2017, the Luxembourg Government Council approved the draft bill for the transposition of PSD2 in the internal market.

On 27 November 2017, the EC adopted the Regulatory Technical Standards (RTS) on Strong Customer Authentication (SCA) and Common and Secure Communication (CSC), drafted by the European Banking Authority.

- Elaborate a secure interface to allow third-party providers to access payment account information of the banks' client
- Ensure compliance with the new client authentication rules
- Support third-party providers to use the new XS2A interface accounts of their clients before Q2-Q3 2019

This RTS will enter into force 18 months after its publication in the Official Journal.

Further to this recent adoption, banks will have to implement an access-to-accounts API (XS2A) to allow third-party providers to access the payment accounts of their clients before Q2-Q3 2019.

In addition to this technical solution, they will also have to support third-party providers and ensure the security of the transmitted information through SCA while managing customer consent (overlapping with GDPR).

**PRIPs**

The implementation of Regulation N°1286/2014 on Key Investor Information Documents for Package Retail and Insurance based (PRIIPs) has also been delayed by one year and aligned to MIFID II/MIFIR. PRIIPs aims to provide investors with sufficient information prior to making their investment decision. Insurance companies and banks will soon be required to use a similar document to the Key Investor Information Document (KIID) introduced under the UCITS IV Directive.

## IFRS 9 & NPLs

In 2017, the EU IFRS 9 framework was completed with the amendment of the supervisory reporting requirements.

On 7 December 2017, the Parliament and the Council agreed on the text of the regulation on the transitional arrangements under IFRS 9. The regulation sets a five-year phase-in period, during which banks will be allowed to add a portion of the additional provisions due to the application of IFRS 9 back to regulatory capital (common equity tier 1, CET1).

## Prudential requirements for investment firms

On 20 December 2017, the EC adopted proposals for a regulation and a directive to amend the prudential rules for EU investment firms. This addresses the view among EU regulators that the current CRD IV prudential regime is not appropriate for the majority of investment firms.

The proposal will establish three different classes of investment firms:

- Class 1 - Full application of CRD IV requirements
- Class 2 - Partial application of CRD IV requirements
- Class 3 - MIFID II requirements only

## BRD

In November 2016, the EC proposed amendments to the Bank Recovery and Resolution Directive (BRRD). The amendments include measures that will further strengthen the European resolution framework and the ability of relevant authorities to achieve resolution outcomes that are effective in safeguarding financial stability and public funds.

Notably, these amendments would implement the Total Loss-Absorbing Capacity (TLAC) for G-SIBs and amend the Minimum Requirement for own funds and Eligible Liabilities (MREL).

## SREP Review

The European Banking Authority (EBA), in accordance with its Pillar 2 Roadmap, will review three guidelines aimed at further enhancing institutions' risk management and supervisory convergence in the supervisory review and examination process (SREP):

- The EBA guidelines on common procedures and methodology for Supervisory Review and Evaluation Process (SREP Guidelines)
- The EBA guidelines on the management of interest rate risk arising from non-trading activities (IRBBB Guidelines)
- The EBA guidelines on institutions' stress testing in its Pillar 2 Roadmap. The EBA shared its intention to implement these three revised guidelines by 1 January 2019.

## Q2/Q3 2019: Expected finalization of CRDS/CR2

**1 January 2018:** The SREP stress test exercise will be formally launched and the results are to be published by 2 November 2018

**1 January 2019:** Expected date for the finalization of the EBA guidelines on SREP Review

**1 January 2018:** Entry into force of IFRS 9 standards, including the transitional arrangements

**By end of Q1 2018:** ECB will present its consideration of further policies to address the existing stock of NPLs, including appropriate transitional arrangements

**1 January 2018:** Expected entry into force of the directive on further unsecured debt instruments in insolvency hierarchy

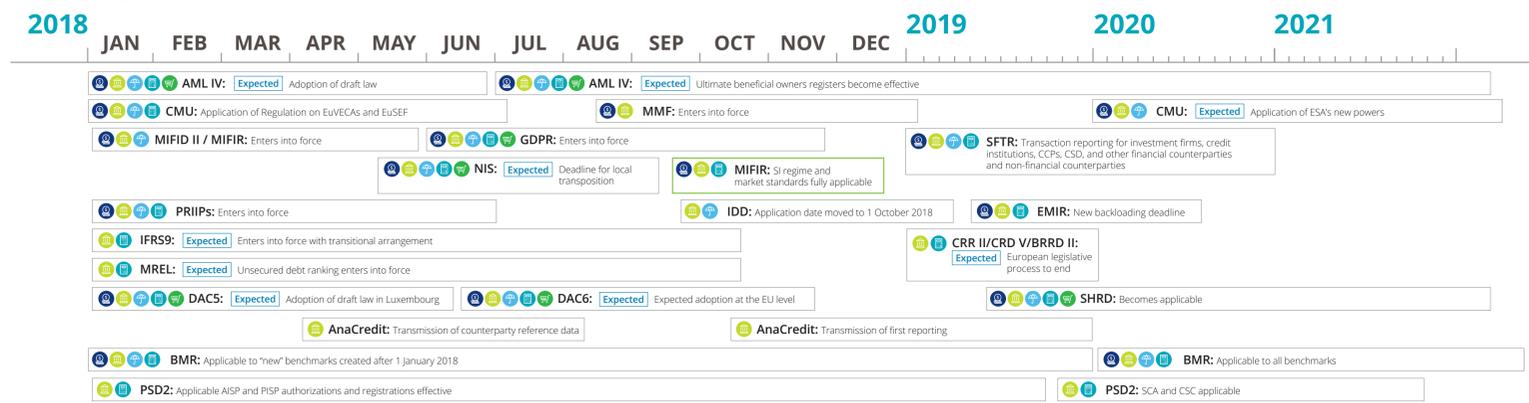
**Q1 2019:** Expected finalization of the European Council and European Parliament legislative process. At that point, secondary rulemaking by the European Banking Authority (EBA) and national regulators must also occur

**2022:** Implementation of the Fundamental Review of the Trading Book (FRTB)

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## Indicative timeline



- Investment funds & Hedge Funds
- Credit institutions
- Insurance companies
- PSF (Financial Sector Professionals)
- Middle Market

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