Time to care
Securing a future for the hospital workforce in the UK
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Deloitte Centre for Health Solutions
The Deloitte Centre for Health Solutions is the research arm of Deloitte LLP’s health care and life sciences practices. Our goal is to identify emerging trends, challenges, opportunities and examples of Case, based on primary and secondary research and rigorous analysis.

The Centre’s team of researchers seeks to be a trusted source of relevant, timely, and reliable insights that encourage collaboration across the health value chain, connecting the public and private sectors, health providers and purchasers, patients and suppliers. Our aim is to bring you unique perspectives to support you in the role you play in driving better health outcomes, sustaining a strong health economy and enhancing the reputation of our industry.
In November 2017 we published our report *Time to care: Securing a future for the hospital workforce in Europe*. The European report examines how health care providers are responding to the growing mismatch between an inexorable rise in demand for hospital care and an increasing shortage of doctors and nurses to meet that demand. Its focus is on the impact on the hospital workforce and provides actionable insights and evidence-based solutions to the challenges. This follow-up report, *Time to care: Securing a future for the hospital workforce in the UK*, focuses on the challenges and potential solutions for hospitals in the UK.

Our findings are based on research collected for the European study, supplemented by reviews of literature on workforce issues in the UK, analysis of UK datasets, structured interviews with executive directors in some 30 UK hospitals, and interviews with policymakers and professional bodies responsible for the clinical workforce in the UK. We also draw on the UK cut of our survey of over 1,300 doctors and nurses working in hospitals across Europe (115 UK doctors and 201 UK nurses), together with insights from colleagues working with health care clients.

Our findings highlight the significant pressures facing the UK's hospital workforce, with widespread concern about the unprecedented levels of staff shortages, a situation that has been worsened by the decision to leave the European Union in 2019. This has resulted in insufficient time for hands-on care and increasing evidence of staff burn-out.

We also identified a huge amount of positivity and commitment from employers and staff, and the adoption of impressive and innovative approaches to tackling the challenges, with a number of new solutions emerging for training, recruitment and retention. Nevertheless, there remains a need for employers to place more emphasis on health and wellbeing, and to support staff in developing new skills and competencies in response to advances in scientific knowledge and the impact of digital and cognitive technologies on the future of work.

Investing in a cost-effective health care workforce is an investment in the health and wellbeing of the population, a driver of economic growth. Getting the right workforce in place is not merely a numbers game, nor can it be tackled with short-term or silo-based solutions. Without a transformation that enables smarter and more flexible working, the decline in motivation, staff wellbeing and workforce productivity that is all too evident today will become unsustainable tomorrow.

Despite decades of workforce planning, education, and recruitment and retention initiatives, the UK is facing unprecedented challenges, exacerbated by an economic and political environment that has seen pay levels eroded and funding that has failed to keep pace with demand. In December 2017 Health Education published a report for consultation on England's first workforce strategy for 25 years, which acknowledges the scale of the challenges and makes proposals to address them, and the other three UK countries have also developed their own workforce strategies. Our intention is that this report should inform the development and implementation of these strategies.

While this UK supplement can be used on its own, the findings and especially the good practice case studies in the European report should also be taken into consideration.

As always we welcome your feedback and suggestions for future research topics.

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Executive summary

There is widespread acknowledgement across the UK of the growing mismatch between demand for hospital care and the supply of staff and other resources to meet that demand. The hospital pay bill is the single biggest investment in health care. Getting the hospital workforce policy right is crucial to the sustainability of high quality health care. However, ensuring that there are enough hospital beds and staff to meet the health care needs of the population is a key challenge in every country, and is a particularly high profile issue in the UK.

This report examines the scale and complexity of the workforce challenges facing UK hospitals. It analyses national health datasets on hospital activity and outcomes and synthesises existing research on workforce planning, recruitment, retention, education and training. It also draws on insights derived from a UK cut of our unique survey of doctors and nurses working in hospitals across Europe and interviews with health care leaders across the UK.

The UK’s approach to workforce planning has evolved over time in response to changes in the cultural, economic and political environment. By 2017 the UK was experiencing its highest-ever shortfall in hospital nurses (some ten per cent of the nursing establishment) and significant shortages in specific medical specialties. While most vacant posts are filled by bank or agency staff, this can be costly and impact the continuity of care. However, increasingly, some vacant shifts (around eight per cent) remain unfilled, increasing pressure on existing staff.

Notably, the UK has fewer nurses relative to the size of its population than the OECD average, and less than most comparator countries in the EU. While the UK has increased the number of nurses and doctors it employs, this has not kept pace with demand. This is exacerbated by the UK’s continuing reliance on overseas-trained staff, from both Europe and the rest of the world. This reliance is becoming increasingly problematic due to a reduction in the availability of eligible staff, falling numbers entering training and fears over Brexit. Despite numerous reviews and reports on the UK’s approach to workforce planning, education, recruitment and retention, with associated initiatives aimed at implementing their recommendations; the challenges are now at crisis level.

However, health care organisations in the UK need to look beyond the ‘numbers game’ when looking for answers to the common challenges.

Today’s challenges

- a shortage of the right level and type of skills to respond effectively to increasing patient complexity and a critical lack of time for hands-on care
- acknowledgment of emerging evidence on safe staffing levels, particularly for nursing
- shortages of certain clinical specialties, for example in emergency departments, intensive care and operating theatre staff, radiologists, geriatricians and paediatricians
- a lack of access to, or gaps in, performance monitoring information and availability of real-time data
- limited influence at organisational level on training models that are too rigid and lengthy and fail to equip today’s workforce with more flexible skills for the emerging digital age
- increasing pressure on the funding available for health care including lack of resources to improve staff pay and training or invest in modernising building and IT infrastructure and equipment
- removing the silos between hospital and community care

Tomorrow’s challenges

- changing demographics of the nursing and medical talent pools due to ageing of the current workforce and migration
- an increasingly competitive market for staff with the required talents, such as digital literacy and analytical skills
- entry of millennials into the workforce, with specific expectations around work-life balance, flexible careers, rewards and incentives, and relationships with their employer
- an increase in patient complexity and higher patient expectations of the treatments available to treat them
- a need to re-design care pathways, and ways of working and design hospitals to support the wellbeing of patients and staff
- establishing a ‘culture for digital transformation’, including helping staff optimise the use of technology
- the impact on the future of work of artificial intelligence (AI), robotics, automation, and advanced technologies.
A snapshot of current hospital performance

The available hospital data show that across the UK the number of hospital beds has decreased dramatically and length of stay has shortened. Simultaneously, bed occupancy rates have increased. While all four UK countries have increased the total numbers of hospital doctors and nurses, per 1,000 population, since 2011, there are wide variations in staffing numbers and skill mix within and between UK hospitals. In England, however, in September 2017, there was a decline in the number of nurses in post relative to September 2016.

Our analysis shows that having a larger ratio of high-skilled professionals is key to enabling teams to cope safely and cost-effectively with the demand from increasingly complex patients. Although there are a number of workforce models to help determine safer hospital staffing, especially for nurses, most hospitals still struggle to define reliable comparable measures for understanding workload and productivity with insufficient flexibility to act on the evidence at scale. The majority of our interviewees told us their biggest concern was staff burn-out and an increase in unfilled vacancies, with a growing reliance on bank and agency staff. Some of our case studies illustrate how health care organisations are addressing these concerns through technology-enabled safe staffing models.

Few of our interviewees believe they are well prepared for future workforce challenges. They identify, as a priority, the need to improve staff satisfaction, recruitment and retention and to increase workforce productivity. Many raised concerns about low morale, caused by heavier workloads and limited flexibility for changing shift patterns and working conditions. Their views are supported by our survey responses, with doctors and nurses in the UK saying their workload had become more difficult to manage compared to five years ago. Over 26 per cent of survey respondents indicated that they were thinking of leaving their job for employment elsewhere: nurses on average showed even less inclination to remain in the profession, while about a third of doctors were considering whether to reduce their working hours to part-time working.

Securing the future hospital workforce

Future workforce shortages could be tackled more cost-effectively if the efficiency and productivity of clinical activities were addressed through innovative approaches to workforce planning, recruitment, skills development and use of technology – most of which may also require institutional reforms. Initiatives that improve recruitment and retention and staff motivation include: more flexibility in career and job planning, including reliable staff schedules; more opportunities for continuing professional development; and a culture that encourages employee participation, is transparent about decision making, and deploys effective communication strategies.

Technology will underpin most aspects of care in the future, but care delivery will still require distinctively human capabilities, such as creativity, and social and emotional intelligence. Currently, electronic health care records are the most widely-applied technology, although most interviewees recognised that they were not used to their full capacity. Likewise e-rostering capacity is under utilised in most hospitals. In our survey, the potential to improve efficiency of patient care through emerging technologies, such as AI, robotics and virtual reality, was hardly mentioned. Moreover, only 49 per cent of survey respondents thought that their organisation was adequately prepared to implement new technologies in patient care.

Given the pace and scale with which new technologies are emerging, adapting to the future of work will require task shifting and task reorganisation; and organisations will need to develop both the human and digital skills of their workforce. Hospital leadership should foster a culture of innovation and collaboration if they are to enable the workforce to embrace the technological revolution. Senior management and human resource professionals should seize the opportunity to think creatively and focus on the opportunities that technologies offer to make jobs more meaningful and engaging, and health care more efficient, productive and affordable.

Our findings include case studies that point to solutions to the above challenges that, if adopted at scale, could help address some of the skills and talent shortages, in a more collaborative and sustainable way. Progress will require significant political commitment and an open public debate to strengthen health systems in a systemic manner, through aligned incentives for digitisation and service integration, improved intelligence-based workforce planning, and new approaches to education and training, underpinned by responsive professional regulation.

In recognition of the growing workforce challenges facing the UK, the governments of the four UK countries have each developed new national workforce strategies. This report should be considered as part of the implementation of these strategies and, specifically, as our contribution to Health Education England’s consultation on its first workforce strategy for 25 years.
Key facts about the UK hospital workforce

**Northern Ireland**
- Population: 1,862,100 (2016, growth of 0.6% from 2015)
- Number of hospital beds, per 1,000 population: 3.2 (2017, increase of 0.4% from 2016)
- Number of medical doctors (headcount) working in hospitals, per 1,000 population: 2.3 (2017, increase of 2.6% from 2016)
- Number of full-time nurses and midwives (headcount) working in hospitals, per 1,000 population: 9.3 (2017, increase of 0.9% from 2016)

**Wales**
- Population: 3,113,200 (2016, growth of 0.5% from 2015)
- Number of hospital beds, per 1,000 population: 3.5 (2017, decrease of 0.8% from 2016)
- Number of medical doctors (headcount) working in hospitals, per 1,000 population: 2.1 (2016, increase of 1.1% from 2015)
- Number of full-time nurses and midwives (headcount) working in hospitals, per 1,000 population: 10.9 (2016, increase of 1.5% from 2015)

**Key**
- Population
- Expenditure on health care/expenditure on health per capita
- Number of hospital beds, per 1,000 population
- Number of medical doctors (headcount) working in hospitals, per 1,000 population
- Number of full-time nurses and midwives (headcount) working in hospitals, per 1,000 population

Scotland
- Population: 5,404,700 (2016, growth of 0.6% from 2015)
- GDP: £12.1 billion (2016); £2,280 (2016)
- VAT: 4.0 (2017, decrease of 2.2% from 2016)
- VAT: 2.5 (2016, increase of 1.8% from 2015)
- VAT: 9.0 (2016, decrease of 4.1% from 2015)

England
- Population: 55,268,100 (2016, up 0.9% from 2015)
- GDP: £115.6 billion (2016)/£2,118 (2016)
- VAT: 2.4 (2017, decrease of 0.5% from 2016)
- VAT: 2.1 (2017, increase of 2.8% from 2016)
- VAT: 5.8 (2017, decrease of 0.04% from 2016)
The scale of the hospital workforce challenge

The UK National Health Service (NHS) is by international standards, as efficient and – in outcomes per pound spent – as effective as most mature health care systems around the world. The key building blocks, its public funding base and comprehensive range of services, provided free at point of use, have made the UK a world leader on equitable access to care. However, like many health systems globally, in the last few years the NHS has come under enormous pressures. Over the past five years the UK population has grown by three per cent, reaching 65.6 million in 2016, with an increasing proportion of people over 65 (18 per cent in 2016). The proportion of the population over 65 is likely to increase to a 20.5 per cent by mid-2026.

While advances in diagnostics and the availability of treatments are enabling people to live longer, a growing number of people have one or more chronic diseases. The trend is similar in all four countries of the UK. Consequently, the demand for, and costs of care are rising, while budgets and funding are failing to keep pace. Despite decades of policies and planning, there are increasing pressures on the capacity of the health care workforce to meet this increasing demand.

This report is a UK supplement to our November 2017 report, Time to care: securing a future for the hospital workforce in Europe. It examines the scale and complexity of the challenges facing the NHS in the four UK countries. Although we recognise that most health care and social care organisations are facing shortages in health care staff, our focus here is on hospitals as the largest employer of doctors and nurses.

Health policy developments in the UK
Since political devolution in 1999, there has been policy divergence between the health systems of the four UK countries. However, a comparative research study based on a longitudinal assessment of their performance from 2000-01 to 2013-14 found that despite differences in policies on structure, competition, patient choice and the use of non-NHS providers, there is no evidence linking policy differences to performance.

The researchers concluded that the underlying ‘macro’ policy shaping the health services had less effect on performance than local conditions such as quality of staff, funding, availability of facilities, health needs and historical legacies of inequalities. A key concern identified in the research study was the difficulty in comparing the performance of the four countries due to divergence in the quality and types of performance data collected, an issue that also impacted our research for this report.

One thing that hasn’t changed, however, is that hospitals continue to be central to all four health systems, employing the largest percentage of doctors and nurses and consuming the biggest proportion of health care spending. Indeed, doctors and nurses represent a significant investment, as part of the ambition of every hospital to deliver more productive and high-quality patient care, with around 57 to 65 per cent of the operating costs of hospitals spent on staff.

Workforce strategies and reviews
Since the establishment of the NHS there have been numerous policy reviews and reports on the workforce challenges that it faces. These reviews have led to the implementation of a variety of national and local measures, such as new pay contracts, and recruitment and retention campaigns. However, the year-on-year increases in demand, and its changing nature, has meant that these measures have rarely improved matters for long. In 2018 the UK is once again facing what the Health Select Committee describe as a ‘nursing crisis’ and many other commentators consider the most intensive workforce pressures ever experienced.

There are specific concerns about increasing levels of nursing vacancies and a deterioration in recruitment and retention; and in the increase in vacancies for specific medical specialties, such as emergency medicine, dermatology, psychiatry and obstetrics. In England, the number of nursing vacancies and medical vacancies increased between 2016 and 2017 by six per cent and ten per cent respectively. In Scotland, medical and nursing vacancies increased between 2015 and 2016 by 11 per cent and nine per cent, respectively.
In recognition of the growing challenges, the governments of the four UK countries have each developed new national workforce strategies:

- Health Education England (HEE) led and coordinated the publication of England’s first workforce strategy for over 25 years. The draft strategy was published as a consultation document in December 2017.\(^{12}\)

- in June 2017 Scotland published Part 1 of a National Health and Social Care Workforce Plan, providing a framework for improved workforce planning in health care.\(^{13}\)

- in May 2017 the Department of Health for Northern Ireland published its ten-year approach, Health and wellbeing 2026 - Delivering Together, for transforming health care and social care; including an assessment of the workforce challenges facing the country.\(^{14}\)

- in February 2016 the Welsh government set up an independent review to examine the NHS workforce in Wales and provide recommendations for improving the integration of care and skills mix.\(^{15}\)

**About the research for the UK report**

Measuring comparative performance and understanding the workforce challenges facing hospitals is a complex task.\(^{16,17}\)

While the UK has strong, independently audited longitudinal data sets for activity costs and performance, making inter-hospital comparisons feasible, interpreting data from the four UK countries is difficult due to differences in the way information on activity and outcomes is collected. Where feasible, this report aims to present a comprehensive picture of the current state of the hospital workforce across the entire UK. Some issues, however, are explored using the more comprehensive data sets of NHS England.

Our research is based on extensive literature reviews, analysis of UK data sets, interviews with health care leaders and a UK cut of our crowdsourced survey of hospital doctors and nurses across Europe. This has enabled us to explore the challenges within and between the four UK countries, while also reflecting on the impact of the increasingly interconnected health and social care markets across Europe.

**Figure 1. Increases in hospital activity over past five years (2012-13 to 2016-17)**


Notes: For England, inpatient admissions include day cases; For Scotland, inpatient admissions include elective, day cases, emergency and transfers with data for 2016-17 being provisional, outpatient attendances are classified as consultant led outpatient attendances, with 2016-17 data being provisional; For Wales, inpatient admissions include day cases, with data being represented as finished consulting episodes; For Northern Ireland, inpatient admissions include day cases.

Arrows indicate percentage changes from values in 2012-13.
The extent and impact of hospital demand

The continued rise in demand for care is manifested in year-on-year increases in hospital activity across all UK countries over the past five years (Figure 1). Over the same period there have also been reductions in the average length of stay (Figure 2a) and in the numbers of hospital beds per 1,000 population (Figures 2b). While the quality of care and health outcomes have also improved over the past decade,18 the current workforce crisis is prompting growing concerns that these improvements may be going into reverse.19

The reduction in hospital beds and length of stay is due to attempts by successive governments to improve the efficiency and reduce the costs of hospital care, and provide more care in non-hospital settings. Indeed, as our European workforce report shows, most other advanced health economies have sought to reduce bed numbers.20 However, the UK appears to have gone further than most other countries, and currently has fewer acute hospital beds relative to its population size than almost any other comparable health system.21

Increased activity, fewer beds and shorter length of stay is increasing the intensity of demands on the workforce. Moreover, our interviewees highlighted the growing complexity of patient needs, that together with medical advances are also having a significant impact on the workload of both doctors and nurses.

Changes in numbers and skills of hospital doctors and nurses

Health care is first and foremost a people business, with the quality of care dependent on having the right professionals with the right skills in the right place and at the right time. While all four UK countries have increased the total numbers of doctors and nurses since 2011, there are variations between them in the number of hospital nurses and doctors per 1,000 population (Figure 3). However, comparing April 2017 to April 2016 (and subsequent months) the UK is now facing a decline in nursing numbers. The key factor in the fall has been a significant reduction in the number of nurses from overseas joining the UK nursing register linked to both EU referendum and changes to language testing requirements. There has also been a sharp increase in staff leaving the NHS as a result of ill-health and work-life balance over the past few years.22

There are also variations in the number of doctors and nurses per bed (Figure 4). Scotland has the largest number of beds per 1,000 population, the lowest ratio of nurses to beds and the second lowest ratio of doctors to beds; and England has the lowest number of beds per 1,000 population and the highest number of doctors per bed.
Figure 3. Changes in the number of doctors and nurses (headcount), per 1,000 population (2012-13 and 2016-17)

Notes: For England nurses includes health visitors. For Wales doctors are calculated by subtracting senior dental officers, dental officers, clinical assistants and other medical staff from the total of medical and dental staff. For Wales nurses include midwifery and health visiting staff. For Northern Ireland doctors include dental, and nurses include midwives. Arrows indicate the percentage change from values in 2012-13. For Scottish nurses the arrow indicates percentage change from 2015, this is due to this being the earliest year Scotland allows for the separation of hospital nurses from total nursing staff.

Figure 4. Ratio of doctors and nurses to hospital beds (2016-17)

Notes: For England nurses includes health visitors. For Wales doctors are calculated by subtracting senior dental officers, dental officers, clinical assistants and other medical staff from the total of medical and dental staff. For Wales nurses include midwifery and health visiting staff. For Northern Ireland doctors include dental, and nurses include midwives.
The majority of our interviewees told us they were concerned that the escalating pressure on the workforce was manifesting itself in staff burn-out and an increase in unfilled vacancies, with a growing reliance on bank and agency staff. The impact of these pressures on staff, and corresponding risk to patient safety, was by far their biggest concern. Many interviewees were also anticipating ‘a tsunami of skills shortages coming’, and expressed an ambition to take a more data-driven and evidence-based approach to workforce planning. However most still struggle to define reliable comparable measures for understanding workload and productivity on an organisational, regional or national basis.

For example, there is no agreed measure of the shortfall in the nursing workforce. HEE states that there are 36,000 nursing vacancies in the NHS in England, equating to a vacancy rate of 11 per cent, whereas the Royal College of Nursing gives a figure for vacancies of 40,000. While vacancies may not be substantively filled, they may be filled by bank or agency staff on a temporary basis. HEE estimates that 33,000 of the 36,000 nursing vacancies in the NHS are being filled by bank or agency staff. This leaves the number of wholly unfilled posts at around 3,000 (one per cent). Vacancy rates differ between regions (the highest levels being in London and East of England); and nursing specialties (learning disabilities have the highest vacancy rate at 16.3 per cent, followed by mental health (14.3 per cent), children’s nursing (10.9 per cent) and adult nursing (10.1 per cent)).

This imbalance between demand and capacity has also negatively impacted bed occupancy, waiting times and other NHS performance targets. For example during 2016-17 in England, overnight general and acute bed occupancy averaged 90.3 per cent, and regularly exceeded 95 per cent during winter months, well above the level many consider safe. While staff largely continue to provide responsive and professional services, and are treating more patients than ever before, staff surveys and other indicators suggest that their resilience has been compromised.

To secure the right level of staffing, an understanding of the impact on patient flow and patient safety is crucial. As our research for the European report showed, a higher ratio of high-skilled professionals in teams is key to coping with the demand from increasingly complex, multi-morbid patients, together with managing higher volumes in emergency and outpatient departments in a safe and cost-effective manner. Figure 5 illustrates the correlation between a higher density of doctors to numbers of beds and shorter length of stay. In addition, our interviewees highlighted the crucial importance of highly skilled clinical leadership for shaping the culture across provider organisations.

**Figure 5. Relationship between the ratio of doctors to beds and length of stay, (2016-17 or nearest year)**

![Figure 5](https://example.com/figure5.png)


Notes: *Wales data is for 2011, due to length of stay not being available from 2012 onwards.
The impact of NHS funding pressures on the hospital workforce

Across the UK, the NHS is experiencing its most serious financial crisis since its inception, largely due to eight years of stringent funding constraints at a time of increasing demand for services. For example, though funding for the NHS in England continues to grow, from 2009-10 to 2020-21 funding growth will only be 1.2 per cent in real terms. This is far below the long-term average increases in health spending of approximately 4 per cent a year (above inflation) since the NHS was established, and below the rate of increase needed to respond to growing demands of 4.3 per cent per year, based on projections by the Office of Budget Responsibility.25

Since 2010, attempts to balance increasing health care demand and available funding have led to austerity measures being imposed on NHS hospitals, including national pay restraints (hospital staff across the UK have experienced less than one per cent per year real term annual pay increases for the past six years), reductions in tariff payments, reductions in management costs, and caps on the use of agency staff.26,27 Over the past three years efficiencies have become harder to deliver with increasing numbers of hospitals failing to meet their annual performance targets and reporting record levels of annual deficits. Although, additional health funding being provided in the recent budgets (for example the November 2017 budget announced additional NHS funding of £1.6 billion for 2018-19, for emergency and urgent care and elective surgery), this funding will largely be used to offset deficits.28

These funding increases have proved inadequate in the face of rising demand and, as we found through our interviews and survey responses, the cost pressures are impacting on staff numbers, workload, and job satisfaction.

Wide variations in performance both within and between countries

Our European workforce report, like other comparative evaluations, highlights wide inter-country and indeed, intra-country variations in performance and considerable scope for efficiency savings. The Carter review, a landmark review of hospital performance in England in 2016, identified significant and unwarranted variations in costs and practices between hospitals which, if addressed, could save the NHS £5 billion a year by 2020. Of these savings, up to £2 billion would be realised from the workforce, including better use of clinical staff, reducing agency spend and decreasing sickness absences, all aided by adopting good people management practices.29

Maintaining adequate numbers of skilled staff

For a stable and financially sustainable hospital system, maintaining a stable supply of well-trained, motivated and high-performing professionals is crucial. Figure 6 summarises the factors impacting the availability of hospital clinical staff.

Figure 6. Activities that impact the availability of health care professionals

Source: Deloitte research and analysis, 2017.
To maintain an adequate supply of health professionals, providers need to work together and collaborate with policy makers to establish a sustainable approach for the three key routes to sourcing the health care workforce:

- increase numbers of pre-registration education and training places
- recruit qualified staff from overseas
- operate return-to-practice schemes.

Our interviewees also expressed deep concern about the lack of strategic foresight in both forecasting, planning and re-design of work to match future needs.

**Increase numbers of pre-registration training places**

Between 2012 and 2016 NHS England increased the number of undergraduate commissions for nursing by 15 per cent. UK-wide estimates of nursing graduates, produced by the Nursing and Midwifery council (NMC) and the OECD, indicate a one per cent increase in graduates from 17,580 in 2015 to 17,793 in 2016. However, more recently, the number of applications to study nursing fell by 19 per cent between 2016 and 2017, due in part to concerns over workload, lack of flexibility in terms of work-life balance and the removal of the nursing bursary.30,31

At the end of 2017 the Secretary for Health in England announced an increase in medical training posts by 1,500. However, the first 500 medical students recruited are not expected to start their training until September 2018, while the further 1,000 places are yet to be allocated. This follows a five per cent decline in the number of medical graduates between 2013 and 2016 in the UK, and a nine per cent decline in the number of medical applications to study medicine by 2016.32,33,34

**UK’s reliance on international recruitment**

Doctors and nurses are more likely to move to one country to another than qualified individuals in any other highly regulated profession. Moreover, historically the NHS has relied on significant numbers of staff from overseas to meet service needs. Indeed, the UK more than any other European country (apart from Luxembourg), relies on healthcare staff from abroad.

More specifically, around 139,000 (12.5 per cent) out of 1.2 million NHS staff in England report a non-British nationality. Between them, these staff hold 200 different non-British nationalities. Thirty six per cent of hospital doctors gained their primary medical qualification outside the UK. Over half of these qualified in Asia and nine per cent qualified in the EU. The percentage of doctors from other EU countries in the NHS was 9.8 per cent in June 2017 compared to 9.7 per cent in June 2016 and for nurses was 7.3 per cent in June 2017 compared to 7.4 per cent in June 2016.35

Due to the time lags and concerns about the feasibility of increasing domestic training, as well as the high cost of medical and nursing degrees, current workforce planning is unlikely to reduce this dependency on overseas staff in the short term. However, our interviewees point to increasing difficulties with international recruitment, highlighting the introduction of new language tests for nurses as having an impact on the eligibility of those wanting to work in the UK.36

A government announcement on 8 December 2017, on the rights of UK nationals in the EU and EU nationals in the UK, stated that any EU citizen resident in the UK at a specified date and with five years’ continuous residence may apply for UK settled status. Any EU citizen with less than five years’ continuous residence at the specified date will be allowed to remain in the UK to secure settled status. The NHS hopes that this might help address growing concerns over EU clinical staff leaving the NHS.37

**Doctors and nurses leaving the UK to work in other countries**

The UK has always been an attractive source of staff for other countries that recognise the high standard of education and quality of the UK-trained workforce. New Zealand, Australia and the Middle East, for example, rely heavily on UK-trained medical and nursing staff. In 2016, 42 per cent of doctors in New Zealand were foreign trained, with 42 per cent of those being UK trained doctors.38

Surveys of doctors and nurses suggest increasing numbers are considering working overseas. The number of nurses leaving the NHS and going abroad for better pay and conditions is at its highest level for ten years with some 5,500 leaving to work abroad in in 2016-17. One of the most popular destinations is the US, where a nurse can earn a starting salary of up to $56,000 - around £40,000 at the current exchange rate - and work in a less stressful environment. Australia, New Zealand and Canada are also popular with British staff.39

**Committing to ethical recruitment**

The World Health Organisation (WHO) estimates that a global shortfall of up to 18 million health professionals by 2030 will make international recruitment increasingly difficult. At the same time the competitive approach to international recruitment is coming under increasing scrutiny.40 The UK has acknowledged its commitment to comply with the WHO Global Strategy on Human Resources for Health and the Code of Practice on International Recruitment.41

Our UK interviewees recognised the need for international exchange of learning and knowledge, both for domestic-trained and foreign-trained professionals. While hospitals have traditionally recruited permanent staff from other countries, they are engaging increasingly in fellowship programmes in line with the principles of the NHS Global Learners’ programme, allowing professionals to expand their skills in the UK while also helping to address some of
the immediate staff shortages. The intention is that following their fellowship programme, individuals will then take their new skills back to their own countries. There is as yet little evidence of how this is working in practice.

**Return-to-practice schemes**

Another important source of recruitment is national and local return-to-practice schemes. For example, since 2014 HEE has sponsored return-to-practice initiatives, acknowledging that staffing pressures warranted concerted and specific action. In 2014-15 and 2015-16, it provided funds of £1.5 million and £1.3 million, respectively, to support initiatives for retraining qualified individuals to return to work. By 2016, more than 4,200 nurses had commenced the practice programme, with over 2,400 completing and re-entering employment in the NHS.

Scotland, Wales and Northern Ireland have also operated national return-to-practice programmes, combined with incentive schemes such as reimbursement of university fees and provision of practical support. Most local hospitals increasingly run return-to-practice schemes using incentive schemes, and preceptorships and buddying arrangements, to make it easier for people to return to work.

In 2016, the National Audit Office concluded that both international recruitment and return-to-practice schemes could be cost effective in dealing with short-term shortfalls in staffing. It calculated that recruiting a nurse from overseas costs between £2,000 and £12,000 and return to practice costs some £2,000 per nurse, while training a new nurse costs around £79,000. It also recommended the need for more regional or national coordination of overseas recruitment and return-to-practice initiatives, given that providers may be competing for the same staff.

**Reliance on Temporary and agency staff**

All NHS hospitals experience fluctuations in demand and staff availability. The use of temporary staff is key to enabling hospitals to respond flexibly. However, high levels of unmanaged use of temporary nursing staff have proved to be increasingly costly, particularly when trusts place high levels of reliance on agency staff. In addition high levels of vacancies and extensive use of temporary staff can worsen patient satisfaction and staff morale. Concerns about the cost and quality of temporary staff and recognition of the fact that some staff want to be able to work more flexibly within the NHS led the Department of Health to launch NHS Professionals in 2001, a national temporary staffing service. In addition, private sector nursing and doctor agencies, continue to provide temporary staff to the NHS. In 2016-17, NHS Professionals was used by about a quarter of trusts, with reported savings of £70 million a year through supplying staff more cheaply than private agencies. However, despite widespread action to reduce reliance on temporary clinical staff (Case study 1), the fact remains that over the course of the past six years the proportion of the total NHS provider pay bill spent on agency staffing has continued to be a huge financial challenge for many hospitals.

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**Case study 1. NHS Improvement’s actions to reduce agency spending in hospital trusts across England**

During the mid-2000s, the number of nurses and doctors employed across the NHS grew significantly in line with year on year growth in NHS spending and the introduction of new national contracts for doctors and nurses. From 2010 to March 2013, the numbers of nurses decreased as the NHS entered a prolonged funding squeeze and implemented a national efficiency drive. However, from April 2013, the number of nurses increased again as hospitals grew their nursing establishment following the Francis report into the failures of care at Mid Staffordshire NHS Foundation Trust. This coincided with a reduction in nurse training places and many of the additional places were filled by temporary staff which had a significant impact on hospital finances. Since 2015, the introduction of mandatory frameworks for agency staff and a cap on the amount companies can charge per shift for all staff, including doctors, together with a limit on overall levels of agency spend for each NHS organisation has helped reduce agency spending from £3.7 billion in 2015-16 to roughly £3 billion in 2016-17. Indeed, some 77 per cent of trusts have reduced agency spend with 40 per cent having done so by more than a quarter accompanied by an 18 per cent reduction in nursing agency prices and 13 per cent reduction in medical agency staff prices from October 2015 to 2017.
Addressing the immediate pressures facing the UK workforce

The challenges described in the previous section have placed unprecedented pressures on UK hospitals. As a result the concerns of health care leaders have escalated, about how the NHS might resolve the mismatch between demand for and supply of resources. Our interviews with senior health care leaders – including NHS hospital chief executives, human resource directors, medical directors and directors of nursing, as well as local and national leaders responsible for workforce policy and strategy, workforce planning and education; confirm that while optimising workforce numbers is important, the more immediate priority is to improve retention rates for those already in the workforce, as well as creating workflows and processes that are efficient and safe for both patients and staff.

This view is reflected in our analysis of the responses from the UK cohort that participated in our Deloitte-commissioned crowdsourced survey of doctors and nurses working in hospitals across Europe. This app-based survey, which took place during the summer of 2017, included responses from 115 hospital doctors and 201 hospital nurses from across the UK. While these numbers are relatively small, we have triangulated their responses with literature reviews and the many publicly-available surveys on the NHS.

Four needs are identified: to improve staff satisfaction, increase recruitment and retention, develop more flexible workforce deployment strategies, and increase workforce productivity.

Figure 7. Hospital doctors and nurses reported job satisfaction across the UK

Figure 7a. Satisfaction levels amongst UK hospital doctors and nurses

Figure 7b. Satisfaction of hospital doctors and nurses in private and public hospitals

Figure 7c. Satisfaction levels amongst hospital doctors and nurses, by gender

Figure 7d. Satisfaction levels based on experience (doctors and nurses combined)

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017. Survey question: “How satisfied are you with your job at the moment?”
Improving employee satisfaction

Our survey findings indicate that the majority of both doctors and nurses in the UK remain very or generally satisfied with their jobs (Figures 7 a-d).

Overall, more female doctors were satisfied with their job than their male counterparts (73 and 68 per cent respectively). For nurses there was greater job satisfaction amongst males (74 per cent) than females (61 per cent). Satisfaction levels among UK doctors are in line with the European average, but are lower for nurses in the UK.50

Figure 8 illustrates findings from the 2015 and 2016 NHS staff surveys across the UK. It shows regional differences, with higher job satisfaction in South Central England and lower satisfaction levels in Northern Ireland and Wales followed by Scotland.51,52,53,54

Figure 8. Job satisfaction amongst NHS staff in England regions, Scotland, Wales and Northern Ireland

Notes: England and Wales staff satisfaction survey is for 2016. Scotland and Northern Ireland survey is for 2015. Survey results are not broken down by type of staff.
NHS staff survey question: England, Wales and Northern Ireland, "I am enthusiastic about my job.", Scotland, "I am satisfied with the sense of achievement I get from work."
Drivers of job satisfaction and dissatisfaction

Figures 9a and 9b show how doctors and nurses rate the factors driving both satisfaction and dissatisfaction with their job. As in our European report, interpersonal and professional factors were seen as the main drivers of job satisfaction, while factors around the organisation of work contributed more significantly to dissatisfaction. Both doctors and nurses ranked recognition as one of the top contributing factors.

Figure 9. The main drivers of both work satisfaction and dissatisfaction among hospital doctors and nurses by age group

Figure 9a. Top five drivers of doctors’ satisfaction and top five drivers of nurses’ satisfaction

<table>
<thead>
<tr>
<th>Rank</th>
<th>18-25 years</th>
<th>26-35 years</th>
<th>36-45 years</th>
<th>46+ years</th>
<th>Doctors</th>
<th>Nurses</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Recognition</td>
<td>Pay</td>
<td>Recognition</td>
<td>Work life balance</td>
<td>Pay</td>
<td>Recognition</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Opportunities for CPD</td>
<td></td>
<td></td>
<td>Opportunities for CPD</td>
<td></td>
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<tr>
<td></td>
<td></td>
<td>The support I get from my organisation</td>
<td></td>
<td></td>
<td>The support I get from my organisation</td>
<td></td>
</tr>
<tr>
<td>2</td>
<td>Support from immediate team</td>
<td>Recognition</td>
<td>Sense of fulfilment</td>
<td>Recognition</td>
<td>Support from immediate team</td>
<td>Support from immediate team</td>
</tr>
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<td></td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3</td>
<td>Ability to use my skills</td>
<td>Support from immediate team</td>
<td>Ability to use my skills</td>
<td>Ability to use my skills</td>
<td>Level of responsibility</td>
<td>Support from immediate team</td>
</tr>
<tr>
<td></td>
<td>The support I get from my organisation</td>
<td></td>
<td></td>
<td></td>
<td>Opportunities for CPD</td>
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<td></td>
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<td></td>
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</tr>
<tr>
<td>4</td>
<td>Amount of time to engage with patients</td>
<td>Ability to use my skills</td>
<td>Amount of time to engage with patients</td>
<td>Sense of fulfilment</td>
<td>Support from immediate team</td>
<td>Amount of time to engage with patients</td>
</tr>
<tr>
<td></td>
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<td></td>
<td></td>
<td></td>
<td>Work life balance</td>
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<td></td>
<td></td>
<td>Opportunities for CPD</td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5</td>
<td>Pay</td>
<td>Level of responsibility</td>
<td>Flexibility of shifts</td>
<td>Amount of time to engage with patients</td>
<td>Support from immediate team</td>
<td>Chances to progress my career</td>
</tr>
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</tbody>
</table>

Drivers of job satisfaction and dissatisfaction

Figures 9a and 9b show how doctors and nurses rate the factors driving both satisfaction and dissatisfaction with their job. As in our European report, interpersonal and professional factors were seen as the main drivers of job satisfaction, while factors around the organisation of work contributed more significantly to dissatisfaction. Both doctors and nurses ranked recognition as one of the top contributing factors.
three drivers, although nurses put support from their team and ability to use their skills in the top three, while doctors included pay and opportunity to undertake CPD. For doctors, the top drivers of dissatisfaction in order of mentions, were work life balance, ability to engage with patients, followed by pay; while nurses highlighted pay, work-life balance and flexibility of shifts.

Figure 9b. Top five drivers of doctors' dissatisfaction and top five drivers of nurses' dissatisfaction

<table>
<thead>
<tr>
<th>Rank</th>
<th>Factors</th>
<th>18-25 years</th>
<th>26-35 years</th>
<th>36-45 years</th>
<th>46+ years</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Work life balance</td>
<td>Work life balance</td>
<td>Work life balance</td>
<td>Amount of time to engage with patients</td>
</tr>
<tr>
<td>1</td>
<td>Work life balance</td>
<td></td>
<td></td>
<td></td>
<td>Support from immediate team</td>
</tr>
<tr>
<td>2</td>
<td>Amount of time to engage with patients</td>
<td>Flexibility of shifts</td>
<td>Recognition</td>
<td>Amount of time to engage with patients</td>
<td>Pay</td>
</tr>
<tr>
<td>3</td>
<td>Pay</td>
<td></td>
<td></td>
<td></td>
<td>Support from immediate team</td>
</tr>
<tr>
<td>4</td>
<td>Flexibility of shifts</td>
<td></td>
<td></td>
<td></td>
<td>Flexibility of shifts</td>
</tr>
<tr>
<td>5</td>
<td>Support from immediate team</td>
<td></td>
<td></td>
<td></td>
<td>Level of responsibility</td>
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</table>

<table>
<thead>
<tr>
<th>Rank</th>
<th>Factors</th>
<th>18-25 years</th>
<th>26-35 years</th>
<th>36-45 years</th>
<th>46+ years</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Pay</td>
<td></td>
<td></td>
<td></td>
<td>Work life balance</td>
</tr>
<tr>
<td>2</td>
<td>Work life balance</td>
<td></td>
<td></td>
<td></td>
<td>Amount of time to engage with patients</td>
</tr>
<tr>
<td>3</td>
<td>Flexibility of shifts</td>
<td></td>
<td></td>
<td></td>
<td>Support from immediate team</td>
</tr>
<tr>
<td>4</td>
<td>Amount of time to engage with patients</td>
<td>Amount of time to engage with patients</td>
<td>Amount of time to engage with patients</td>
<td>Amount of time to engage with patients</td>
<td>Recognition</td>
</tr>
<tr>
<td>5</td>
<td>Recognition</td>
<td></td>
<td></td>
<td></td>
<td>Flexibility of shifts</td>
</tr>
</tbody>
</table>

Source: Deloitte research and analysis based on crowdsourced survey commissioned from Streetbees, 2017.
Notes: Ranking based on frequency of mentions
Survey question: “Please select the three factors which most contribute to your satisfaction/lack of satisfaction with your job.”
These findings are also supported by the NHS surveys conducted in England, Wales and Northern Ireland, showing that key drivers of job satisfaction are support from colleagues and the amount of responsibility and opportunities to use skills (Figure 10).55

Figure 10. Levels of satisfaction of NHS staff in relation to various aspects of their jobs, across regions in England, Wales and Northern Ireland

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<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Recognition for good work</td>
<td>51%</td>
<td>52%</td>
<td>53%</td>
<td>53%</td>
<td>56%</td>
<td>53%</td>
<td>51%</td>
<td>46%</td>
</tr>
<tr>
<td>Support from work colleagues</td>
<td>81%</td>
<td>80%</td>
<td>82%</td>
<td>82%</td>
<td>78%</td>
<td>83%</td>
<td>76%</td>
<td></td>
</tr>
<tr>
<td>Amount of responsibility</td>
<td>75%</td>
<td>75%</td>
<td>75%</td>
<td>76%</td>
<td>76%</td>
<td>73%</td>
<td>74%</td>
<td>69%</td>
</tr>
<tr>
<td>Opportunities to use skills</td>
<td>72%</td>
<td>72%</td>
<td>72%</td>
<td>73%</td>
<td>75%</td>
<td>71%</td>
<td>72%</td>
<td>67%</td>
</tr>
<tr>
<td>Organisation values work</td>
<td>43%</td>
<td>43%</td>
<td>44%</td>
<td>42%</td>
<td>47%</td>
<td>45%</td>
<td>44%</td>
<td>38%</td>
</tr>
<tr>
<td>Level of pay</td>
<td>39%</td>
<td>36%</td>
<td>34%</td>
<td>37%</td>
<td>34%</td>
<td>33%</td>
<td>–</td>
<td>35%</td>
</tr>
</tbody>
</table>


Note: No equivalent questions available for Scotland in NHS staff survey 2015, level of pay question is not available in NHS Wales staff survey 2016. England and Wales staff satisfaction survey is for 2016. Northern Ireland survey is for 2015. Survey results are not broken down by type of staff.

Figure 11. Changing perception of UK hospital doctors and nurses of their workload, 2012 to 2017.

#### Workload

61 per cent of doctors and 58 per cent of nurses in our survey found their workload difficult or quite difficult to manage. Concerns about their ability to manage their workload has increased over the past five years (Figure 11).

Figures 12a and 12b show the impact of age and experience on attitudes to workload, with older and more experienced doctors saying that their workload was easier to manage. However, although more experienced nurses found their workload easier to manage, 61 per cent of nurses aged over 35 found their workload difficult or very difficult to manage, compared with only 56 per cent among younger nurses. In our survey, the type of hospital (rural versus urban, and private versus public) did not show significant differences for manageability of workload. In comparison with doctors in the rest of Europe, more doctors in the UK indicated a shift to ‘quite difficult to manage’ levels of workload (17 per cent) compared to five years ago (compared to four per cent of their European counterparts). However, more European nurses reported difficulty in managing the shift to greater workloads (11 per cent) compared to UK nurses (nine per cent).
Figure 12. Hospital doctors’ and nurses’ perception of workload across age groups and years of experience

Figure 12a. Perception of workload amongst hospital doctors, by age and experience (%)

Doctors

- Very easy and quite easy to manage
- Quite difficult and very difficult to manage

Nurses

- Very easy and quite easy to manage
- Quite difficult and very difficult to manage

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.
Notes: Outer circle is age and inner circle is experience.
Survey question: “How would you describe your current workload?”

Survey results:

### Doctors
- 35 years old or less:
  - 68% find it very easy or quite easy to manage
  - 32% find it quite difficult or very difficult to manage

- 36 years old or more:
  - 67% find it very easy or quite easy to manage
  - 33% find it quite difficult or very difficult to manage

### Nurses
- 35 years old or less:
  - 56% find it very easy or quite easy to manage
  - 44% find it quite difficult or very difficult to manage

- 36 years old or more:
  - 52% find it very easy or quite easy to manage
  - 48% find it quite difficult or very difficult to manage

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Most interviewees raised serious concerns about the effect on morale of workloads and working conditions, and recognised the impact this can have on staff retention. Most felt they needed better real-time insight into the factors impacting workloads. Case study 2 highlights how one Trust has tackled this issue.

**Case study 2. Real-time, anonymous staff feedback improves workforce engagement: University Hospitals Bristol NHS Foundation Trust**

The Staff Participation Communication and Engagement tool (SPeAC Happy), also known as the Happy App, is an interactive web-based staff engagement app developed in 2014 by two of the Trust’s consultants. It is used across more than 100 areas of the Trust to record staff morale in real time and provide a channel for giving feedback to peers and line managers.

Staff can use the app’s emoji-style symbols to indicate how happy they are at work and the reasons why. The app gives managers the opportunity to monitor and understand staff satisfaction and engagement, and to act on issues that emerge. Managers are required to respond to comments within 48 hours. Evaluation of the system showed significant improvements in staff motivation, satisfaction with their level of responsibility and involvement, and perceived support from managers. Reported improvements include:

- 4.9 per cent increase in advocacy support
- 10.6 per cent increase in staff involvement
- 6.3 per cent increase in motivation.

Moreover, use of the app by teams in operating theatres across the Trust contributed to a demonstrable rise in morale following its implementation in 2015, resulting in improved recruitment and retention and a significant reduction in agency spend. The app has been rolled out to a further four Trusts regionally, and an additional four Trusts across England are planning to use it. In 2016 the app won the Staff Engagement Category at the HSJ Awards.66,57

NHS surveys mirror some of these findings, with staff in all English regions and in Northern Ireland indicating that they work additional unpaid hours, and with staff in London working more unpaid hours than in any other English region (Figure 13a). Among Scottish and Welsh respondents, 33 per cent and 31 per cent respectively indicated time constraints in carrying out their work (Figure 13b).58
Figure 13a. Percentage of NHS staff in England and Northern Ireland indicating that they are working additional paid and unpaid hours

![Map showing percentage of NHS staff in England and Northern Ireland working additional paid and unpaid hours.]

Figure 13b. Percentage of NHS staff in Scotland and Wales able to manage their workloads

<table>
<thead>
<tr>
<th></th>
<th>Scotland</th>
<th>Wales</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>“I can meet all the conflicting demands on my time at work”</strong></td>
<td>46%</td>
<td>45%</td>
</tr>
<tr>
<td>Strongly agree and agree</td>
<td>21%</td>
<td>25%</td>
</tr>
<tr>
<td>Neither agree nor disagree</td>
<td>64%</td>
<td>31%</td>
</tr>
<tr>
<td>Disagree and strongly disagree</td>
<td>33%</td>
<td>31%</td>
</tr>
<tr>
<td><strong>“I do not have time to carry out all of my work”</strong></td>
<td>45%</td>
<td>31%</td>
</tr>
<tr>
<td>Strongly agree and agree</td>
<td>45%</td>
<td>25%</td>
</tr>
<tr>
<td>Neither agree nor disagree</td>
<td>25%</td>
<td>31%</td>
</tr>
<tr>
<td>Disagree and strongly disagree</td>
<td>31%</td>
<td>31%</td>
</tr>
</tbody>
</table>


Notes: England and Wales NHS staff satisfaction survey is for 2016. Scotland and Northern Ireland survey is for 2015. Survey results are not broken down by type of staff. Scotland and Wales do not have equivalent questions for the number of paid and unpaid hours worked.

NHS staff survey questions: England and Northern Ireland, “How many additional paid hours worked a week?”, and “How many additional unpaid hours worked a week?”. Scotland, “I can meet all the conflicting demands on my time at work”, Wales, “I do not have time to carry out all my work”.

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When asked about reasons for changes in the manageability of their workload, doctors indicated that the top three contributing factors were increases in patient numbers, change in employers and working more hours (all equally represented at 13 per cent). Nurses indicated staff shortages (24 per cent), increases in patient numbers (12 per cent), change in employer (11 per cent) and budget cuts (11 per cent) as contributing factors (Figure 14).

Figure 14. View of hospital doctors and nurses on why their workload has changed

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.
Survey question: “If there has been a change in your workload, what is the single most important reason for that change?”

When asked about reasons for changes in the manageability of their workload, doctors indicated that the top three contributing factors were increases in patient numbers, change in employers and working more hours (all equally represented at 13 per cent). Nurses indicated staff shortages (24 per cent), increases in patient numbers (12 per cent), change in employer (11 per cent) and budget cuts (11 per cent) as contributing factors (Figure 14).
Balancing skills within teams
Understanding the skills and experience available within teams is crucial for managing the workload and safe staffing of hospital departments. For example, most NHS hospitals rely on rotating medical emergency teams and cardiac arrest teams to respond to emergency calls across all departments of the hospital. Members of these teams also work in their own teams in the hospital and may be unaware of who else is part of the response team, what skills and experience they have, and who will take the lead. The chance of working regularly with the same team is slim and individuals often meet for the first time over a patient in an acute emergency. However, simple changes to ways of working can help to improve significantly the manageability of the workload of response teams and reduce stress, for example, establishing structured meetings at the start of every shift, allows team members to discuss their knowledge limitations and decide division of responsibilities.

Improving health and wellbeing
Given that the NHS employs about 1.3 million staff, reducing staff absence by a third could save £500 million per year. For example, research shows that the prevalence of obesity is higher among nurses than in any other group of health care professionals, and this can have a significant impact on work-related sickness absences and productivity, through conditions such as arthritis and diabetes. A 2016 study among Scottish nurses showed that 69.1 per cent of Scottish nurses were overweight, compared to 51.3 per cent of other health care professionals.

Figures 15a and b show responses to our survey about the effect that work has had on the physical and mental wellbeing of hospital doctors and nurses in the UK. For doctors, 30 per cent and 23 per cent respectively indicated that work has had a negative impact on their physical and mental wellbeing.

However, the survey also shows that work has had a positive effect on the physical health of 19 per cent of doctors in the UK and on the mental health of 20 per cent. More nurses indicated that both their physical and mental wellbeing had been negatively affected than those indicating a positive effect, the key factor being having little control over your work.

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.
Survey question: “Over the last 12 months, has your work affected your physical/mental wellbeing?”
Analysis of NHS staff surveys across England and Northern Ireland (Figure 16) reveals that around a quarter of respondents experienced physical problems as a result of work activity, with staff in London being the most affected. With regard to mental wellbeing, a third of respondents reported that they had felt unwell due to work-related stress, with London staff again the most affected. Case study 3 illustrates how one NHS hospital is working with partners to improve the health of their workforce.

Figure 16. Percentage of NHS staff feeling that work has negatively affected their physical and mental wellbeing, and those staff indicating that their organisation takes positive action towards wellbeing

Analysis of NHS staff surveys across England and Northern Ireland (Figure 16) reveals that around a quarter of respondents experienced physical problems as a result of work activity, with staff in London being the most affected. With regard to mental wellbeing, a third of respondents reported that they had felt unwell due to work-related stress, with London staff again the most affected. Case study 3 illustrates how one NHS hospital is working with partners to improve the health of their workforce.

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Analysis of NHS staff surveys across England and Northern Ireland (Figure 16) reveals that around a quarter of respondents experienced physical problems as a result of work activity, with staff in London being the most affected. With regard to mental wellbeing, a third of respondents reported that they had felt unwell due to work-related stress, with London staff again the most affected. Case study 3 illustrates how one NHS hospital is working with partners to improve the health of their workforce.


Note: England staff satisfaction survey is for 2016 and 2015 for Northern Ireland. No equivalent questions in Scotland (2015) and Wales (2016) NHS staff satisfaction surveys for physical stress and organisation actions towards wellbeing. Survey results are not broken down by type of staff. For England and Northern Ireland, for the question “Does your organisation take positive action on health and well-being?” the responses for “Yes” and “Yes to some extent” have been added together. For Wales only those indicating “Yes” have been included in the figure above.

NHS staff survey on physical wellbeing: England, “In the last 12 months have you experienced musculoskeletal problems (MSK) as a result of work activities?”; Northern Ireland, “During the last 12 months, have you been injured or felt unwell as a result of the following at work? Musculoskeletal problems (MSK)?”

NHS staff survey question for stress: England, Northern Ireland and Wales, “During the last 12 months have you felt unwell as a result of work related stress?”

NHS staff survey for question for organisation actions towards health and wellbeing: England and Northern Ireland, “Does your organisation take positive action on health and well being?”


Note: England staff satisfaction survey is for 2016 and 2015 for Northern Ireland. No equivalent questions in Scotland (2015) and Wales (2016) NHS staff satisfaction surveys for physical stress and organisation actions towards wellbeing. Survey results are not broken down by type of staff. For England and Northern Ireland, for the question “Does your organisation take positive action on health and well-being?” the responses for “Yes” and “Yes to some extent” have been added together. For Wales only those indicating “Yes” have been included in the figure above.

NHS staff survey on physical wellbeing: England, “In the last 12 months have you experienced musculoskeletal problems (MSK) as a result of work activities?”; Northern Ireland, “During the last 12 months, have you been injured or felt unwell as a result of the following at work? Musculoskeletal problems (MSK)?”

NHS staff survey question for stress: England, Northern Ireland and Wales, “During the last 12 months have you felt unwell as a result of work related stress?”

NHS staff survey for question for organisation actions towards health and wellbeing: England and Northern Ireland, “Does your organisation take positive action on health and well being?”
Case study 3. Improving the health of the workforce: Yorkshire and Humber AHSN

Yorkshire and Humber AHSN (YHAHSN) worked in partnership with Sheffield Hallam University and the National Centre for Sport and Exercise Medicine to roll out a ‘Workplace Wellness’ programme for the NHS, private sector health organisations and the wider public sector. The programme provides staff with health and wellbeing benefits, including health and wellness assessments, and motivation interviews on physical activity, nutrition and drinking habits. An evaluation of participants in the pilot programme at Sheffield Teaching Hospitals NHS Foundation Trust, Bradford Teaching Hospitals NHS Foundation Trust and Airedale NHS Foundation trust, undertaken by Sheffield Hallam University, found that:

- 97 per cent rated their experience of the programme as excellent or very good
- 95 per cent reported making changes to their health or lifestyle
- 45 per cent were identified as having one or more risk factors for cardiovascular disease (CVD), of these 42.9 per cent improved their health by reducing at least one risk factor within six months of starting the programme
- for every £1 spent on the programme, the NHS as an employer saved £3 in costs.

Seven NHS organisations are now delivering the programme through ‘train the practitioner’ methods. Three private sector organisations and two local authorities are also offering the programme to their workforce, with one local authority aiming to partner the delivery of the programme with police and fire services in the area.61

Most senior leaders we interviewed indicated that they were investing more in staff wellbeing. However, many struggle to implement measures that succeed in meeting staff needs. Our survey found that the top three services offered by employers to UK doctors and nurses are occupational health, other health services and gym memberships or other sports activities, with very few respondents indicating that no services are provided (7 per cent of nurses and 4 per cent of doctors). This is significantly better than the European average of 35 per cent of respondents indicating that no support is provided.

Recruitment and retention

Satisfaction, workload and wellbeing are key factors for an organisation’s chances of filling immediate staffing gaps and reducing the outflow of professionals. However for the first time in decades, the NMC is registering more nurses leaving the register than joining.

Our survey asked doctors and nurses about whether in the previous 12 months they had thought of leaving their current employment, and which two ways of leaving they had thought about the most. Among doctors, a larger proportion of those working in the UK than in the rest of Europe indicated that they had considered leaving their current employment and move to another country to practise (40 per cent versus 24 per cent), 32 per cent had thought about reducing their hours to part-time working (compared to 34 per cent in the rest of Europe), and 30 per cent had thought about leaving their current job for employment elsewhere within the same country. Doctors aged up to 35 were more likely to leave the country and practise elsewhere than their older colleagues. However, 30 per cent of those aged over 36 and over had thought of leaving their profession and changing career versus 21 per cent for those 35 and under.
Among nurses in the UK, 36 per cent of respondents had thought of leaving their current job for employment elsewhere in the same country, 27 per cent had considered leaving the profession and changing careers, and 26 per cent had thought about reducing their hours to work part time. Those aged 36 and over were more inclined to leave their jobs for employment elsewhere in the same country, while those 35 and under indicated a stronger intention to reduce their hours and move to part-time working (Figures 17a, b, c).

**Figure 17. Percentage of hospital doctors and nurses who have thought about changing their current working conditions or leaving their job**

- **Changing to agency or self-employed work**
  - Doctors: 23%
  - Nurses: 17%
- **Leaving my profession and changing my career**
  - Doctors: 27%
  - Nurses: 17%
- **Leaving the country where I currently practise to practise elsewhere**
  - Doctors: 30%
  - Nurses: 36%
- **Leaving my current job for employment elsewhere in the same country**
  - Doctors: 26%
  - Nurses: 22%
- **Reducing my hours to part-time working**
  - Doctors: 32%
  - Nurses: 26%

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.

Survey question: “Within the last 12 months, which of the following have you thought of doing? Please select two that you have thought about the most.”
Understanding career intentions can help employers to tailor recruitment and retention initiatives for different segments of their workforce. Survey respondents in the UK suggest the following five key actions that their employer should take to improve overall workforce satisfaction:

- increase staffing (33 per cent)
- increase salaries (21 per cent)
- improve efficiency (21 per cent)
- provide more benefits (13 per cent)
- provide more training (10 per cent).

As salaries of health professionals in the UK are negotiated and set nationally, Trusts have difficulty influencing staff pay, and our interviews and case studies show that hospitals are focusing increasingly on improving other rewards and benefits offered to employees (case study 4).

**Case study 4. Reward strategies to improve recruitment and retention: Sandwell and West Birmingham Hospitals NHS Trust (SWBH), North Devon Healthcare NHS Trust (NDHCT)**

SWBH employs around 7,500 staff. In order to improve recruitment and retention, the Trust created a reward brand, 'SWBH Benefits', accessible through a web portal and smartphone app. Launched in October 2016, this offers easy access to the Trust's health and wellbeing offerings, salary sacrifice schemes linked to childcare, cycle to work and car lease, library services, as well as a range of national and local discounts available to staff. An in-house survey shows increased staff engagement, with 86 per cent of staff feeling that the reward scheme is a positive improvement, contributing to a reduction in staff turnover from 12.8 to 11.3 per cent, in sickness absence from 4.9 to 4.5 per cent, and in the time taken to fill vacancies from 26 to 21 weeks.

At NDHT, an improved reward strategy has helped to achieve improvements in recruiting and retaining staff across all professions. The strategy includes:

- a recommendation scheme introduced in January 2017: staff receive £1,000 per successful introduction
- relocation packages and on-site accommodation, including support for partners to find work through a local business network
- monthly staff awards: employees can nominate colleagues for outstanding contribution and teamwork
- comprehensive advertising of reward scheme and an A-Z directory of benefits whenever a vacancy is advertised.

Since 2016 the approach has contributed to a fall in nursing vacancies from 10 to 4 per cent, a rise in the number of applications, and a reduction of two per cent in staff turnover. NDHT is continuing to review the selection of benefits that staff receive as part of its wellbeing strategy, with additional focus being placed on work-life balance and staff wellbeing.
Securing the future of the hospital workforce

How e-Rostering can help trusts manage their staffing requirements more effectively

A key tool to help hospitals manage and control workforce costs and strike the right balance between cost, efficiency and patient safety, is rostering (both electronic and paper based), to give managers the evidence they need to respond to changing staffing needs. Rostering provides an overview across the organisation, not only month by month but also day to day, highlighting hotspots where intervention is required to ensure safe staffing levels and efficient deployment of staff. Effective rosters can reduce incidents of overstaffing and understaffing, and reliance on costly temporary and agency staff in response to changing demand.

Case study 5. How Allocate Software company is working with NHS organisations to improve workforce deployment, planning and staff engagement

HealthRoster and HealthMedics Optima is used for rostering, leave management, temporary staffing, job planning and junior doctor’s rota’s; creating and managing individual and team rosters and allowing rosters to reflect demand for established numbers of staff and skills or clinical activity (for example in theatres or clinics). For example:

- East and North Hertfordshire NHS Trust undertook a flexible working project in an effort to empower frontline staff to take ownership of e-rostering, as the trust believed this would lead to more effective workforce deployment, improved staff work-life balance, and increased productivity. In the medicine division alone this resulted in online rostering login requests increasing by nine per cent; 30 per cent of contracted hours shifts were self-rostered. Additionally temporary staffing usage was reduced by 14 per cent and Sickness decreased by three per cent.

- Sherwood Forest Hospitals used the technology combined with a focus on using data and improving processes for roster controls, job planning and annual leave management and in the first five months of 2017, the trust has reduced the total variable pay spend by £3.6m compared to the previous year. This figure is across all staff groups and has been achieved through the focus on recruitment and retention.

There is strong evidence that trusts which provide staff with early visibility of rosters alongside available bank shifts and allow staff to immediately book onto the bank shifts see a significant increase in the fill rate by the internal bank, therefore avoiding agency use. Indeed, Employee Online and Me allows staff to access and manage rosters, bank work, annual and study leave and expenses from their phone. It is used by over 463,000 clinical staff across the UK with 72,039 shifts booked in a typical month.

On the day of a shift, or in the days just before a shift, the staffing needs can change from the plan that was set down weeks before due to changes in demand, for example opening escalation beds or greater or less acuity of patients. The first line of defence against spiralling temporary staffing is to question whether the bank or agency staff are really needed.

- South Tees NHS Foundation Trust uses SafeCare to operate a live dynamic roster that matches staffing to patient need on the day or in near-time, it allows real-time measurement of staff ratios, skill mix and care hours per patient day to plan, monitor and evaluate safe staffing levels. They are able to see a complete live view of all staff (permanent, bank and agency) across all wards. Using this information senior nurses make decisions to redeploy staff before turning to agency. In the nine months April 2017 to December 2017 they were able to redeploy shifts and thus avoided £123,500 of spend that would otherwise have been spent on temporary staff.

AllocateInsight is used by providers to understand individual workforce challenges and necessary adjustments to local workforce management practices. NHS trusts are using the service to understand workforce rostering data, and to systematically, draw on education and coaching. This has helped organisations across the NHS to earlier approve rosters, and provide staff with more opportunity for long-term planning. This has helped NHS providers reduce last minute unbudgeted spend from £450 per whole time equivalent (WTE) in January 2016 to £380 per WTE in December 2016. In a 2016 analysis of 85 Allocate users, found that the five health regions with the lowest agency use (3.5 per cent of shifts) showed an average approval time for rotas of 3.6 weeks (compared to a national average of 2.4 weeks), while the 5 worst of health regions in the comparison (average agency use of 4.8 per cent) on average approved rotas 1.8 weeks in advance.44
Evidence gathered during the 2015 Carter review found that e-rostering systems had been implemented across 130 of the 136 acute hospital trusts but that often due to changing staff roles, staff leaving, executive lead changes or other competing priorities, that momentum had not always been maintained. This resulted in e-rostering systems not always being used to their full potential. Indeed, despite all trusts having an electronic staff record, many did not have a full picture of where all their staff are and what they are doing. Few trusts were using the full functionality and benefits from e-rostering. These findings were reiterated by many of our interviewees. One of the key recommendations of the Carter review was that all trusts should have fully integrated and utilise e-rostering systems, by October 2018. Case study 5 illustrates how one software company is helping trusts to improve staff rostering and case study 6 shows the outcomes of using e-rostering.

Case study 6. Upskilling clinical management for effective technology deployment, including the use of e-rostering (Barts Health)

In 2016, Barts Health introduced a one-day ward manager training course to empower clinical management to succeed in managing budgets, improve rostering and build confidence when transitioning from clinical to management roles. The training was developed and delivered with trust staff, building ward leadership capability. A broader e-roster improvement programme was also developed comprising an initial “roster health check” workshop aimed at educating ward managers on crucial aspects of a safe and efficient rotas, taking into account specific challenges of individual wards. Throughout the roll-out of this programme, improvement cycles were aligned to scheduling cycles of four weeks. This enabled teams to incrementally build better rosters. Initially ward managers across 12 “pilot” wards were trained, and the training then rolled out to cover a total of around 100 wards and rostered areas. Staff feedback was positive, outcomes included:

- reduction in time spent on rostering per ward manager
- an average 5% per cent recurrent saving per ward budget, per roster period (around £5,000 per ward)
- 25% per cent reduction in expenditure on temporary staffing (£130,000 over 4 weeks in the 12 pilot wards).

In 2017, the programme was embedded in the Trust’s on-going internal training.

Addressing weaknesses in planning and training

Our interviewees identified dissatisfaction with national workforce planning, and both graduate and post-graduate training. Trust leaders told us about their frustration in being dependent on inflexible systems that base workforce planning on current circumstance and fail to future-proof the pool of available health care professionals. In the meantime, Trust leaders have recognised the need to offer diverse personal development and career pathways, tailored to individual requirements, to address the weaknesses in the current education and training mode (case study 7).

Case study 7. Responding to the changing needs of medical trainees: Royal Wolverhampton NHS Trust

Struggling to fill junior doctor posts and relying heavily on locum doctors, the Trust initiated an innovative clinical fellowship programme to attract UK and overseas trainees. The programme provides trainee medical staff flexibility by offering posts that are equivalent to but outside of core medical training and specialist registrar grades. The clinical fellows gain associate membership of the University of Wolverhampton Academic Institute of Medicine and have access to a fully-funded Masters qualification in General Medicine or other specialties.

The leadership at the Trust recognised that training should be tailored to the individual needs and expectations of doctors. Starting in 2016, it recruited 100 doctors, an increase from 60 in 2015, attracting applicants from the UK and overseas (mainly South Asia, Nigeria, Egypt and Europe). This helped to reduce significantly the rota gaps in a variety of specialties. The programme costs an additional £243,000 annually for training and administration, but following the introduction of the programme, cumulative spending on junior doctor locums was reduced by £1.3 million. The programme supports the principles of global learning and knowledge exchange, and aims to help staff apply the learning from their time in the UK when they return to their home countries.
Case study 9. Empowering staff to improve service delivery: Southern Health and Social Care Trust Northern Ireland

To enable their staff to deliver safe, high-quality care, the Southern Trust has developed a range of accredited programmes, learning opportunities and tools for building quality improvement capacity and capability. The approach is built on a ‘5 Step’ Quality Improvement Model, integrating project management and improvement science to provide a simple guide on how to improve services. The model consists of e-learning modules, which are accessible to everyone. A Continuous Improvement Team supports participants in iterative learning as they carry out a structured quality improvement project.

In addition to e-learning the support includes practical workshops, one-to-one facilitation, peer support and complementary e-learning resources. Alternatively staff can choose to bring their improvement challenge or project to a Quality Improvement Clinic, be inspired by staff quality improvement ‘Vodcasts’ produced by employees, or join one of the Quality Improvement Network sessions. To date, over 915 (6.5 per cent of total staff) staff have nominated themselves for the 45 minute ‘Introduction to Quality Improvement’ e-learning programme. Over 100 small step and team/service-based quality improvements have helped staff deliver safe, high quality health and social care.

Examples of quality improvement projects include optimising medical handover, thereby freeing up staff time and improving workflows in pathology, and allowing for more efficient deployment of staff and technology. The Trust’s results from its participation in the Northern Ireland wide HSC Staff Survey in 2016 found:

- 80 per cent of staff feel satisfied with the quality of work and patient care that they are able to deliver (above the NHS national average of 76 per cent)
- 67 per cent of staff said they would recommend the Trust as a place to work. (The NHS national average is 54 per cent)
- 76 per cent of staff said that care of patients is the organisation’s top priority, which is 15 per cent more than in the previous survey in 2012.
Establishing an open culture of engagement and collaboration to enable staff to drive change

Helping NHS organisations and staff across the UK to work better together and using staff to their full potential can increase productivity and reduce costs, while improving staff satisfaction and patient experience (case study 8). Our interviewees recognised the importance of leadership (at all levels of the organisation) for promoting a culture of transparency, communication and openness, and for learning from other organisations and industries.

Collective quality improvement at trust level

However, faced with increasing pressures, increasingly clinical teams do not have the time nor the skills to design or, more importantly, implement, service and quality improvement projects. Moreover, non-technical skills such as team working, leadership and quality of decision making are hard to assess by peer review and difficult to develop. Our research shows that by applying a structured approach to communication and staff engagement and by training staff in evidence-based quality improvement methodologies, and empowering them to apply these methodologies hospitals can realise significant benefits (case study 9).

New models of cross-organisational and cross sectoral collaboration

With significant system transformation under way across most local health economies in the UK, senior leaders recognise the need to reorganise services collaboratively. However, few report engaging successfully and at scale with other organisations. Technology is helping Trusts to improve recruitment and control agency costs by sharing the regionally-available staff (case study 10).

Case study 10. Collaborating across Trusts to improve bank use: Royal Surrey County Hospital NHS Foundation Trust (Royal Surrey) and Ashford and St Peter’s Hospitals NHS Foundation Trust

In 2014/15 the Royal Surrey Hospital County Hospital Trust spent £16.8 million on agency staff, struggling to fill vacant shifts with substantive staff. Two clinicians at the Trust developed a novel mobile app for medical bank staff, designed to help the Trust with temporary staffing through the effective deployment of existing staff. Locum’s Nest, was launched in November 2016 to match in-house availability with demand. The app was initially rolled out to the Trust’s General Medicine department, before being implemented across all specialties as well as at the neighbouring Ashford and St Peter’s Hospitals NHS Foundation Trust. In the financial year before the implementation, Ashford and St. Peter’s spent £ 5.5 million on medical agency staffing.

The app served as an effective tool for senior clinical leadership aiming to drive changes in how vacant shifts were filled. Since May 2017 both Trusts use the app for this pioneering digital medical collaborative bank. Feedback from rota coordinators is positive, with high satisfaction about the usability of the solution, the customer service provided, as well as the impact the increased use of bank staff has for consistency and continuity of care. The medical department at Royal Surrey County Hospital is now consistently matching 90 per cent of shifts locally, an increase from four per cent before implementing the solution. At Ashford and St Peter’s Hospitals NHS Foundation Trust the app has increased the filling of shifts by bank medical locums from 18 per cent in March 2107 to 87 per cent in December 2017. In the current financial year this has to date allowed for £1.3 million net saving through reducing dependency on agency medical staff.

The 3-way partnership has formed the blueprints for the drive towards a collaborative NHS as locums can book shifts at both Trusts. Locum’s Nest is now in partnership with 7 NHS Trusts across NHS England, 4,800 clinicians are subscribed to the app and over 13,000 shifts have been filled using the app over the last 15 months.
Case study 11. 2020 Leadership Programme: Delivering the Frimley STP’s priorities through collaboration

The 2020 Leadership Programme was designed to achieve the cross-system collaboration required to deliver improved patient care within the Frimley Health and Care STP. The Programme is unique in bringing together clinicians, managers, local authority, army, and social care leaders from across the STP. In 2017, ‘2020’ was initiated by Northeast Hampshire and Farnham CCG under a new vanguard model of care in collaboration with system partners. Fellows on the Programme are given responsibility to use their leadership skills, networks, community insights and system-level awareness to influence or lead ‘change challenges’, and improve elements of the health care sector in line with the Frimley health and care partnership’s priorities. These focus on improved patient services and outcomes, and offering better value for money. A key principle of the Programme is cross-professional, cross-grade, place-based joint learning, helping to improve collaboration and mutual understanding. The Programme has a rich diversity of seniority. This has helped participants to apply their learning to their everyday work.

One of the ‘change challenges’ undertaken by a hospital consultant has been to complete the implementation of a stroke pathway where progress had stalled. The new initiative helped the Consultant develop relationships across organisations, enabling the initiation of new pathways to progress and ultimately deliver better outcomes for patients. An evaluation shows increased confidence in the ability to influence local system change. Executive leadership in the STP supports the Programme as a model for future cross-organisational collaboration. The Programme is aligned to the national NHS Leadership Framework ‘Developing People Improving Care’, and is supported by the local NHS leadership academy.

The second cohort of 32 health professionals started the Programme in 2018 and includes surgeons, senior nurses and hospital directors. Funding for a third cohort has already been secured, and the project aims to train former participants to facilitate future leadership programmes.

Modernising workforce management
From our interviews, the need to improve workforce management and offer a holistic, agile, flexible and accessible service to employees came out as the overarching theme across both Europe and the UK. Streamlining HR processes, funding and patient flow were identified as key objectives to help:

- reduce waste resulting from fragmented workforce planning
- improve reliability of rostering, with immediate positive impacts on workforce satisfaction and retention
- introduce flexible staffing opportunities - including self-rostering developed in partnership between staff
- address cost and quality concerns around temporary staffing
- reduce turnover and recruitment costs.

However interviewees recognised the difficulties in changing underlying processes, a crucial prerequisite for realising the full potential of new, technology-enabled workforce management. Where hospitals have been successful in updating workforce management, this has been achieved by learning from other industries, building strong internal and external collaboration across the Trust, and empowering staff to co-design processes that meet the needs of different segments of the workforce (case studies 12 and 13). Flexible rostering can also offer a way forward (case study 14).

Our research identified a small number of emerging examples where organisations engaged in the Sustainable Transformation Programmes (STPs) and Accountable Care Partnerships (ACPs) as well as regional devolution, are focusing on true cross-sector and cross-organisational collaboration to deliver value for their local populations (case study 11).
Case study 12. Ready, steady, go – changes to onboarding and induction improves availability of staff and employee satisfaction: Newcastle upon Tyne

At Newcastle upon Tyne Hospitals Foundation Trust, streamlining HR processes has reduced time to hire from an average of 18-to-24 weeks to 8-to-10 weeks. By working together with local high street banks and HMRC, and improving the use of the NHS Jobs interface, the original 127-step recruitment process was reduced to 53 steps. In the first six months after implementing changes, the Trust was able to save 25,000 working days, 16,000 of which were nursing days.21

Case study 13. How understanding behavioural factors can improve individual’s roles and organisational fit

Infor®, a US based IT solutions firm acquired Talent Science™ as a tool for the health care sector to improve the recruitment of talent best suited for medical roles available within an organisation. Through the use of a behavioural assessment tool, Talent Science™ can profile individual staff and potential candidates, allowing an organisation to rank them against the attributes judged as necessary for specific roles and on additional core attributes for specific functions, such as leadership skills, intrinsic motivation and proactive problem-solving. This enables organisations to better understand the behavioural characteristics that help high performing staff to succeed in their roles. Moreover, it also helps the organisation to gauge how well potential recruits fit into the behaviours exhibited by staff already working in similar roles in the organisation, thereby allowing for better ‘candidate matching’ to the role and team they will be working with. This can help recruiting candidates who cooperate better with their new teams and are more engaged and therefore stay longer in their roles.

Across the US, Talent Science™ has been implemented in over 150 hospitals and over 1,000 clinics, surgeries and health care centres combined. It has aided organisations to improve the retention and utilisation of hospital staff whilst simultaneously reducing operational costs and improving diversity. Some of the outcomes achieved by organisations using the solution include:

• in a study of 36,000 nurses across 74 hospitals, 20 surgical centres and 470 outpatient centres of 1,000 nurses, employed at a large health care provider in the US. Talent Science™ was able to achieve a reduction in the turnover of first-year nurses by 47 per cent

• savings of $2.4 million delivered by retaining 56 nurses, a saving of $42,000 per nurse in replacement costs, for nurses working at a large health care provider in the US

• increased conversion rate of temporary hire staff to permanent positions by 115 per cent for those staff members assessed by employers with Talent Science™ when compared to those who were not.24
Case study 14. Increasing flexibility of rostering to reduce rota gaps in emergency care: Brighton and Sussex University Hospitals NHS Trust

The Trust struggled to attract junior doctors to work in its Emergency Department (ED) and was losing all grades of staff due to the pressure from unsustainable rotas. This resulted in significant staffing gaps and high agency costs. The leadership of the ED responded by creating a new annualised rostering system, which provides safe staffing levels, meets the needs of individuals at different career levels and creates the flexibility to accommodate staff leave and project requirements. A key challenge was to find a functional, cost-effective and fit-for-purpose IT programme that would allow staff to plan their working time in a way that met the requirements for safe staffing cover. The clinicians in the department worked with IT developers at HealthRota on a system with sufficient flexibility to cope with the large variety of rosters for different career grades. Together, they devised a system to ensure the ED has 24/7 consultant cover and is an attractive place to work, despite being an extremely busy department.

For junior doctors the system provides:

• an annualised rota system that calculates a set number of clinical shifts that have to be worked over the year

• a new system for training posts, comprising 66 to 75 per cent of clinical work and 25 to 33 per cent for non-clinical projects in education, leadership, diagnostics and a clinical specialty of personal choice.75,76

Middle and senior grades are supported by:

• an annualised rota, self-managed by emergency doctors within the department. Each shift is worth a set number of professional activities (PAs), and each member of staff is contracted to do a set number of PAs over a period of time. The shifts needing cover are decided according to patient need, optimising cover and making optimal use of staff clinical time, while also allowing individual flexibility.

Outcomes of these measures include:

• a full rota of junior doctors and trainee doctors attracted back from abroad

• no further need for junior doctor locums, resulting in saving of over £1 million in costs annually

• a good work-life balance. In an internal survey, 81 per cent reported good work-life balance; 90 per cent believed the job allowed them to participate in quality improvement and innovation projects they would otherwise not have time for; 100 per cent said they would recommend the job to others.

The Trust now has more applicants for emergency medicine than posts available, highlighting its growing reputation as a good place to practice as an emergency doctor. For the August 2017 entry, there were 41 applicants for 25 posts, with a 100 per cent fill rate. The ED succeeded in increasing medical staff numbers by 21 clinical fellows and 9 registrars - a combination of filling unfilled posts and creating new posts. Self-rostering became a major factor in the retention and recruitment of senior clinicians, as it allows senior clinicians to combine work with family commitments or portfolio careers. This is particularly important for women, and in the last year the Trust appointed seven new full time equivalent (FTE) female consultants.77,78
Realising the benefits of digitisation

There is universal recognition that advanced digital and cognitive technologies will disrupt the future of work in health care and help staff to treat patients ‘smartly’, in digitally-enabled hospitals. Meanwhile hospital managers will have the potential to optimise clinical roles and workforce management. Most examples of good practice in this report are dependent on interoperable, fit-for-purpose technologies, and a motivated workforce skilled in using them. However, in the UK most hospitals are caught up in day-to-day pressures and have little time or resilience to plan and establish new ways of working.

Despite significant efforts and a wide range of IT-directed policies, virtually no hospital in the UK has yet developed a hospital-wide IT system to manage the entire continuum of care and workforce management. While all our interviewees report an increasing engagement with digital strategies, most struggle to use facilities such as electronic health records and e-rostering to their full potential. Interviewees expressed that the failure to realise the full benefits are due largely to difficulties with using the systems, a failure to adapt underlying systems and processes, and the difficulty of engaging with and training their diverse workforce.

Figure 18 shows findings from our crowdsourced survey, indicating current use of technologies in the UK compared to the European average. The top technologies currently in use by both doctors and nurses in the UK are electronic health records, point of care diagnostics and remote vital sign monitoring. Whereas European doctors and nurses indicated a high usage of electronic health records, e-prescribing and point of care diagnostics. UK hospital doctors also indicated high usage of radio frequency identification (RFID) tagging in their day-to-day work, whereas nurses indicated greater use of e-rostering.

Figure 18. Variation in the current usage of technologies by hospital doctors and nurses

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.
Survey question: “Which of the following technologies do you currently use in support of patient care? Please select all that apply.”
Case study 15. Increasing patient safety by using RFID across all hospital areas: Royal Wolverhampton NHS Trust

To improve performance around controlling hospital-acquired infections the Trust decided to implement ‘SafeHands’, a Department of Health part-funded innovation project using real-time locating system (RTLS) hardware and software to improve patient safety, initially installing infrared modules above each hand-sanitizing station. The Trust installed more than 4,000 infrared beacons and virtual walls, which set up virtual rooms. This allows tracking of badges worn by staff and attached to medical devices at bed-level in multi-bed bays. The Trust distributed 4,000 individualised badges to clinical staff, and all inpatients are badged on admission to automate audible and visual alerts where they have not been checked. The system also allows staff to identify where patients are at any time and captures staff-patient interaction, as well as staff-device interaction in real time. The software thus captures and stores location data and can provide analytics indicating what equipment needs cleaning for re-use, as well as registering which members of staff have interacted with a patient, accelerating identification of at-risk staff in cases where a patient is diagnosed with an infectious disease. Staff can call for assistance from colleagues, triggering an audible alarm and flagging location and identification in a message sent to staff on the ward. Patients replace their wristbands on discharge from the hospital, which automatically triggers a message to housekeeping asking for the patient bed to be cleaned.

Information from all hospital departments is managed centrally across all wards, which enables a centralisation of bed management and staff deployment. The programme has helped to improve efficiencies, for example with faster turn-around of hospital beds and more efficient use of porter resource. The length of stay at Trust level has fallen from 4.6 days in 2014-15 to 4.3 days in 2016-17, compared to an average of 5.0 days (2014-15) and 4.9 days (2016-17) across England.
Figure 19. Views of training and organisational preparedness to integrate new technologies amongst hospital doctors and nurses

Figure 19a. Hospital doctors and nurses view on individual and organisational preparedness on incorporating new technologies into work, stratified by age and gender

**Individual preparedness (doctors and nurses combined)**

**Adequately trained or tech expert**

<table>
<thead>
<tr>
<th>Age</th>
<th>Doctors</th>
<th>Nurses</th>
</tr>
</thead>
<tbody>
<tr>
<td>35 years and under</td>
<td>57%</td>
<td>65%</td>
</tr>
<tr>
<td>36 years and over</td>
<td>58%</td>
<td>48%</td>
</tr>
</tbody>
</table>

**Views on organisational preparedness (doctors and nurses combined)**

**Very well and reasonably well prepared**

<table>
<thead>
<tr>
<th>Age</th>
<th>Doctors</th>
<th>Nurses</th>
</tr>
</thead>
<tbody>
<tr>
<td>35 years and under</td>
<td>52%</td>
<td>50%</td>
</tr>
<tr>
<td>36 years and over</td>
<td>48%</td>
<td>53%</td>
</tr>
</tbody>
</table>

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.

Survey question: “How satisfied are you with the level of training and support you get from your organisation to help you integrate new technologies into your daily work?”

Figure 19b. Satisfaction levels with the training and support hospital doctors and nurses receive from their organisation to integrate new technologies into their daily work, stratified by age and gender

<table>
<thead>
<tr>
<th>Satisfaction Level</th>
<th>Percentage of Survey Respondents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Very satisfied</td>
<td>Doctors: 15%</td>
</tr>
<tr>
<td>Generally satisfied</td>
<td>Doctors: 45%</td>
</tr>
<tr>
<td>Neutral</td>
<td>Doctors: 24%</td>
</tr>
<tr>
<td>Generally dissatisfied</td>
<td>Doctors: 11%</td>
</tr>
<tr>
<td>Not at all satisfied</td>
<td>Doctors: 4%</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Age</th>
<th>Very and generally satisfied</th>
<th>Generally dissatisfied and not at all satisfied</th>
</tr>
</thead>
<tbody>
<tr>
<td>35 years and under</td>
<td>59%</td>
<td>14%</td>
</tr>
<tr>
<td>36 years and over</td>
<td>62%</td>
<td>21%</td>
</tr>
</tbody>
</table>

**Doctors**: 59% Male, 62% Female

**Nurses**: 54% Male, 51% Female

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.

Survey question: “How well do you think your organisation is prepared to adapt the necessary technology to make your work easier?” and “How well do you feel equipped/trained to use new digital/advanced technologies in your daily work?”
Figure 20. Hospital doctors and nurses views on technologies

Figure 20a. Hospital doctors and nurses views on technologies that can improve the efficiency of patient care

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.

Note: Responses for doctors and nurses are averages taken from across each respective cohort.

Survey question: "Which of the following technologies do you think are helping to improve the efficiency of patient care? Please select all that apply?"

Figure 20b. Views of hospital doctors on what technologies can improve the efficiency of patient care, stratified by age

Figure 20c. Views of hospital nurses on what technologies can improve the efficiency of patient care, stratified by age

Source: Deloitte research and analysis based on a crowdsourced survey commissioned from Streetbees, 2017.

Note: Responses for doctors and nurses are averages taken from across each respective cohort.

Survey question: "Which of the following technologies do you think are helping to improve the efficiency of patient care? Please select all that apply?"
A lack of preparedness among individual organisations affects the chances of realising efficiencies and quality improvements through new and emerging technologies. UK doctors in our survey were more receptive to new and emerging technologies than nurses. Both doctors, and nurses in the UK considered electronic health records as the application that will improve patient care the most (Figure 20a), followed by e-prescribing and point-of-care diagnostics (for doctors), and remote vital sign monitoring and e-prescribing (for nurses). In Europe, electronic health records, e-prescribing and remote vital sign monitoring were seen as the most likely technologies to improve the efficiency of patient care.

Views between doctors and nurses differed about the emerging technologies and their potential to improve patient care. Robotics and virtual reality were rated more highly among doctors (20 per cent and 17 per cent respectively) than among nurses (14 per cent and 7 per cent). In general however, robotics, virtual reality and artificial intelligence were not identified as technologies that staff expected to improve the efficiency of patient care, although this may simply reflect the low level of exposure to these technologies in the UK.

Views differ according to age. 30 per cent of younger doctors (up to 35 years old) believe remote consultations can improve the efficiency of patient care, whereas only nine per cent of older doctors feel the same (Figure 20b). Conversely, older doctors (36 and above) feel electronic health records will bring more efficiency to patient care than their younger counterparts (82 per cent compared to 57 per cent). Wearables were rated more highly amongst younger nurses, and e-prescribing amongst older nurses (Figure 20c).

Our interviews confirm that while the technology to implement the vision of the future hospital is available, its implementation to date has been mostly in back-office and administrative functions, with only a few examples of successful use by frontline staff in their daily work (case study 16).

Case study 16. Implementing a safe-staffing app improves patient safety and reduces costs: Nottingham University Hospital (NUH)

Research shows that ensuring the right staffing levels is not only crucial for patient safety, but also significantly impacts staff satisfaction and wellbeing. At Nottingham University Hospital, nurse leaders did not have accurate real-time information about staffing positions from ward to board. They relied on manual collation of nurse staffing levels at key times in the day. These data were unavailable to the whole Trust, and failed to indicate support available elsewhere within the organisation. In response to this problem, the hospital implemented an easy-to-use app for mobile devices, covering all wards. The app was co-developed by nursing and IT departments. Managers and staff can see an accurate staffing position in real time, from ward to board. The app is pre-programmed with details of planned staffing for each shift for every ward. At handover, the nurse in charge inputs actual staffing numbers and other relevant information. The app reports fill rate and skills mix, and immediately flags issues such as high numbers of bank or agency staff or inappropriate skills mix. The nurse in charge then uses professional judgement to assess whether the ward or department is safely staffed. Staffing changes during the shift are updated to maintain an accurate live position. The app generates a report that can be viewed at Trust, site, divisional, directorate and ward level, allowing rapid response to remedy problems. Outcomes include:

- internal staff deployment across different departments increased, resulting in less bank and agency staffing and cost reductions: for example the stroke directorate saved £60,000 over a three-month period
- staff felt empowered to coordinate staffing according to needs of specific departments and patient acuity
- patient safety increased: for example between August 2015 and September 2016 falls were reduced by 25 per cent and medication errors by 16 per cent.

The reduction in harm, (in particular falls) and cost are multi-factorial of which safe staffing plays a part. The app is currently being rolled out across all NUH wards.
Better-performing organisations show a structured approach, with a clear outcome-based vision, tailored support to meet individual demand for training by both in-house and external training, and significant engagement with staff to co-design technological solutions and their implementation (case study 17).

Case study 17. Accelerating tech implementation by easy access to education: Heart of England NHS Foundation Trust

Scannable QR codes have the ability to deliver medical device operator information as a short video, when needed, and at the point of need, to reduce adverse incidents. At Heart of England NHS Foundation Trust staff uses VuDo (view do) Project Quick Response (QR) Codes to improve patient experience and staff competence. VuDo are two-dimensional images made up of dots which can be scanned by smart phones or tablets with a free QR code reader app. They contain over 230 times more data than the more traditional bar codes. This allows users to view webpages, social media, sync with an Outlook calendar, geo-locate, email and text.

Devices which have been difficult to use have been fitted with an individual code in a prominent position, providing short learning video clips of between 30 seconds to 3 minutes at point of use. The VuDo QR codes are distinguished from other codes by embedding them within a camera icon, so that trained staff will readily recognise them. The URL within each VuDo provides data on usage for audit purposes. These codes allow the Trust to self-record training videos and tailor access to uploaded videos to local needs. At Heart of England VuDo supported the roll-out of new vital signs devices across all wards. Respiratory medicine teams are applying VuDos in patient care. Together with the Trust’s pharmacy, they have fitted nebulisers with QR codes to help patients to use the devices effectively. Evaluation of the project is currently underway.
The future of health care

The current level of staff shortages is an opportunity to accelerate the use of new technologies and create new role definitions that enable professionals to practice at the optimum level of their licence and to shape hybrid roles that combine skills needed in the future, including a high degree of human skills and digital literacy.

Creating a diverse, multi-professional workforce that is deployed across permeable boundaries will alleviate work pressures, while enriching careers for clinicians and increasing the attractiveness of the caring professions. This will also help hospitals deal with the impact of people generally living to a 100 years, and careers that will likely extend from 40 to 60 years.

All stakeholders need to come together in a process that integrates the views of patients and other service users, to redesign accreditation, in order to allow for a more flexible and evolving professional workforce. Individuals need to become adaptable to new career paths, with shifting roles, potentially working for several employers, and some staff who are self-employed.

The themes discussed in the report can be thought of and distilled into a programme akin to a C-A-B (Circulation, Airways, Breathing), life support system for the hospital work force (Figure 21).

**Delivering value for entire populations**

Like most other industries, the health care industry is on the edge of a step change, where digital and cognitive technologies will reshape ways of operating. The pace and scale with which new technologies are emerging that support improvements in access to care and the efficiency and productivity of hospitals, as well as aiding integration with primary and community services, is escalating. This is paving the way for clinical roles to be optimised, and staff to start using cognitive technologies to deliver more seamless, integrated care designed around patient needs. The emergence of the ‘digital’ hospital means hospitals can leverage technologies to optimise care delivery, patient experience, staff deployment and the management of back-office services, reducing costs and improving outcomes. Senior managers are also acknowledging the need to provide staff with the requisite skills needed to optimise the use of technology.82

Other industries that have deployed similar technologies have created value for their customers and altered consumer expectations. However in 2018, most UK hospitals are still struggling with basic connectivity, including Wi-Fi access, and the expectation of creating a network of digital (paperless) hospitals is at least five years away. While the NHS’s national strategy to digitise secondary care, and create a digital and interoperable healthcare system, is now underway, the experience of other industries has demonstrated that just installing computers without altering the work and workforce does not enable the system and its workforce to reach its potential.

Getting it right requires a new approach, which is as much about engaging the workforce it is about the technology. Despite today’s environment of austerity and ongoing performance challenges, the one thing that NHS cannot afford to do is to remain a largely non-digital system.83 Achieving this however will lead to significant changes in the nature of work, as well as the nature of the health care workforce.

**Figure 21. C-A-B life support for the hospital workforce**

<table>
<thead>
<tr>
<th>Collaborate in leadership and quality improvement</th>
<th>Adopt technology</th>
</tr>
</thead>
<tbody>
<tr>
<td>• All stakeholders must promote a culture of transparency, communication and co-design, enabled by remote communication technologies</td>
<td>• Implement intelligent and fit-for-purpose, interoperable software that enables alignment of HR, finance and patient flow data and is supported by cognitive analytics and robotic process automation</td>
</tr>
<tr>
<td>• Delivering the vision of value-based care depends critically on a coordinated approach across professions and across sectors</td>
<td>• Smartering up workforce management of the entire employee life cycle, including IT-enabled recruitment, performance management, real-time acuity-supported e-rostering and demand-led flexible deployment of the optimal mix of substantive and temporary workforce</td>
</tr>
<tr>
<td>• Organisations need to embrace a staff-driven approach to quality improvement, including prototyping, pilots and innovation sprints.</td>
<td>• Re-design patient flow and care process based on a solid understanding of the division of labour between human and digital staff, freeing time for hands-on care, for example through automating administrative and repetitive tasks. Health care leaders need to address concerns about digital literacy of professionals and patients.</td>
</tr>
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<table>
<thead>
<tr>
<th>Build a strong pool of health professionals</th>
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<tr>
<td>• New training models will need to focus on adaptability to the evolving environment, collaborative integrated care and the delivery of technologies, emerging at an increasing pace and scale</td>
<td></td>
</tr>
<tr>
<td>• Organisations need to learn from other industries and adapt available tools to improve integration of the gig economy, staff seeking portfolio careers and team-fit. This should include a strategic HR approach to career development frameworks, and monitoring of skill and capacity available across the workforce</td>
<td></td>
</tr>
<tr>
<td>• Individuals must prepare for working in enriched and augmented roles, sharing tasks with new types of health workforce, including digital colleagues taking over tasks once considered the domain of humans.</td>
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</tbody>
</table>
Changing the way our workforce is utilised, managed and delivers care will not be an easy task. Given the current and anticipated demands on our health care services. However, the deployment of our workforce needs to evolve if the health service is to meet the high expectations that UK society places upon it. As our case studies, interviews and survey responses illustrate, across the UK, small numbers of health care teams are embracing new ways of working that focus on blurring the lines between roles, task shifting and augmenting the relationships between colleagues and patients alike, including utilising technologies that enable more efficient and effective ways of working. However, much of this innovative work is conducted in small silos or pockets. It is time to connect these silos and recognise the importance of adopting innovations at scale to benefit the whole organisation and ultimately the health service and its operations.

Realising these ambitions and investing in a sustainable health workforce should help the UK health care system achieve the quadruple aim; of health care: improving patient experience, improving staff and carer wellbeing, at sustainable cost, and securing the health of the entire population (Figure 22).

Figure 22. The quadruple aim of healthcare: staff wellbeing is crucial to secure the future of healthcare

Source: From Triple to Quadruple Aim: Care of the Patient Requires Care of the Provider, Annals of Family Medicine, 2014.
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