Transmission of hydrogen for commercial consumption in the United States
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Introduction

In the United States today, hydrogen is used mainly for a few industrial processes: refining petroleum, producing methanol and fertilizer, treating metals, and processing foods. Currently, the majority of US hydrogen (nearly 99%) is produced from fossil fuel feedstocks without carbon dioxide capture. In 2020, 94% was produced from natural gas through steam methane reforming and 5% through coal gasification¹. In the future, hydrogen produced without releasing carbon dioxide emissions has the potential to play a much larger role in the US energy mix. Among the possible options are using carbon capture in steam methane reforming to produce “blue” hydrogen; and also using renewable electricity to power electrolysis to make “green” hydrogen.

To increase use of low-carbon or no-carbon hydrogen in current applications, as well as in new sectors such as fuel or heating, two key issues should be addressed. The first is how hydrogen will be delivered to the end user; second is how much this delivery will cost. While hydrogen has potential applications outside of the industrial sector, this article will focus primarily on hydrogen delivery and use in heavy industry and long-distance transportation.

Turning first to the question of delivery, this can take many forms, which include rail (liquid or solid), tanker truck (liquid), ship (gas, liquid, or solid), pipelines (gas or liquid), transmission lines (electrons), and others, depending on the type of energy source being transported. While estimating and comparing the cost of different transmission methods is difficult, Deloitte UK data shows that pipelines are the most cost-effective means of transporting large volumes of gas over long distances.² As discussed in more detail in later sections, the cost of transporting gaseous hydrogen by truck or rail is relatively high due to hydrogen’s low energy density by volume, meaning either additional compression or additional deliveries would be needed, increasing costs. However, trucks are better suited for delivery of smaller quantities over shorter distances for distribution to locations where pipelines or rail are not available.
Current state of US pipelines

As of 2020, there are around 1,600 miles of gas pipeline dedicated to hydrogen transportation in the United States, mostly located around the Gulf of Mexico. As a comparison, the United States boasts nearly 3 million total miles of natural gas pipeline (mainline, gathering, etc.), of which about 10% of the total (321,000 miles) are dedicated, long-distance transmission pipelines. By comparison, there are nearly 225,000 miles of liquids pipelines in the United States carrying crude oil and oil products. Since hydrogen is currently used almost exclusively by the industrial sector, most hydrogen pipelines are owned by hydrogen producers and are located near large consumers, such as refineries and chemical plants, mainly concentrated along the Gulf Coast. Of the total, about 40%, or about 4 million metric tons, is “merchant hydrogen,” which is produced by one company and sold to another. The rest is intentionally produced and consumed by the same company.

There is growing interest in using the existing natural gas pipeline system to transport a blend of hydrogen and natural gas. However, the efficacy of this approach depends in part on the age and condition of current pipeline systems. Based on a 2015 study by PHMSA, the gas transmission governing agency, more than half of the total length of transmission pipelines were installed prior to 1970. Although a well-maintained pipeline can safely transport gas indefinitely, there have been continual advances in materials and production methods over the years (steelmaking, pipe manufacturing, welding, etc.) that have resulted in increased strength and reliability in newer lines. Pipelines require a significant investment to monitor and maintain, especially as they age and environmental regulations stiffen. The age of specific lines will be a key factor in pipeline companies’ decisions on whether to continue to operate, replace, or convert existing lines.
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Technical considerations for converting current gas pipelines to hydrogen

With the extensive network of existing natural gas transmission pipelines in the United States, the quickest and most efficient means of incorporating hydrogen into the energy mix would likely be to repurpose lines to carry varying amounts of hydrogen gas. As it is the smallest element, hydrogen’s molecular size permits it to penetrate pipelines in ways that methane cannot. This process of “absorption” can result in the embrittlement of the pipe. A German study found that incorporating hydrogen into methane pipelines can speed up embrittlement by 20% to 50%, but only in the case that there are existing fractures and the line is subjected to dynamic stresses from fluctuating pressures. The study concluded that these compounding factors happening concurrently was unlikely. A similar study, the HyBlend Project, is being conducted in the United States by NREL and five other DOE labs. The goal of this project is to examine the long-term effects of hydrogen on multiple pipeline materials at different blend ratios.

Since a roadblock to transporting hydrogen is its potential to embrittle metal pipe, pipes could conceivably be coated to better handle the gas. Due to its small size, hydrogen also has a higher potential for leakage than methane. Valves and fittings would need to be monitored closely and potentially replaced with equipment more suitable for hydrogen transmission.

Mixing hydrogen into the current natural gas transportation system and using blended gas is the least technically daunting solution. The US Department of Energy estimates that existing natural gas flows can be combined with up to 15% hydrogen and require only minor modifications. This percentage may vary based on pipeline conditions, but provides a valuable frame of reference for what could be implemented today. In most cases, current equipment is not built to handle more than a 15% mixture of methane to hydrogen. Additional safety measures should be considered when using any amount of hydrogen in the stream, since hydrogen will ignite with almost any air-to-fuel ratio; equipment must be “spark-proofed” to an even higher degree than when using only methane.

It has also been proposed that hydrogen can be mixed into the natural gas stream (again at relatively low concentrations), then separated out for dedicated use. This could avoid the end-use restrictions for most users while providing a source of pure hydrogen for those who need it, typically industry. Many experts believe that the complexity of this process and resulting energy losses would decrease the viability of this option. A detailed cost analysis would be needed on a case-by-case basis to determine if the benefits of this method of transport outweigh the additional costs of separation.

A possible third alternative is totally repurposing the existing natural gas transmission network for dedicated hydrogen transmission. The combination of end-use restrictions and transmission challenges make this the least technically attractive option at the present time. This would likely require a major infrastructure overhaul, along with changes to end-user technology and behavior, and is therefore considered a long-term solution.
Cost considerations

Cost-competitiveness will likely be a key factor in determining the extent and pace of hydrogen’s adoption in the energy market. While the costs of hydrogen production are expected to decline, current production costs remain higher than for many competing fuels. In addition, transportation of hydrogen in its various forms remains expensive.

**Production costs**
There are wide variations in cost ranges for hydrogen production due to a number of variables that depend on the type of hydrogen being created. For green hydrogen, the primary cost drivers include the cost of renewable electricity, the efficiency and utilization rate of the electrolyzer, and the capital cost of equipment. For blue hydrogen, costs are driven by the cost of methane feedstock, the efficiency of the conversion process, capital cost for plant and equipment, and the operating cost of carbon capture and storage or utilization. Gray hydrogen costs are driven by the same factors as blue, but without the added costs associated with carbon capture.

Based on data from the International Energy Agency (IEA), the cost range for green hydrogen is $3.20–7.70 per kilogram, the cost range for blue hydrogen is $1.20–2.10 per kilogram, and the cost range of grey hydrogen is $0.70–1.60 per kilogram.\textsuperscript{14} To compare costs with those of natural gas, it is useful to think in BTUs. One kilogram of hydrogen yields nearly 28,000 BTUs of energy. The costs per million BTU for the different types of hydrogen are $24–57 for green, $9–16 for blue, and $5–12 for gray. Meanwhile, the cost per million BTUs for natural gas in the United States has ranged between $2 and $4 during the past few years, excluding the sharp price drop during the initial months of the COVID-19 pandemic and weather-related spikes.\textsuperscript{15} Although costs for blue and green hydrogen generation are expected to decline significantly due to efficiency improvements in green electricity generation and improved technology and scale in electrolysis and carbon capture, the current cost differential could be difficult to overcome in the near term without policy intervention to either offset hydrogen production costs or disincentivize carbon emissions.
Transportation costs

In addition to the cost of hydrogen production, the cost of transporting hydrogen will likely also be an important consideration. There are multiple options for delivering hydrogen via pipeline, including transmission of compressed hydrogen gas, conversion to ammonia, and conversion to one of several liquid organic hydrogen carriers (LOHCs). A recent Deloitte UK study compared the costs of various forms of hydrogen transport and storage across the value chain, including conversion, storage, transmission, and distribution, by factoring in estimates for up-front capital investment, operating costs, useful life, and utilization and load. Although converting hydrogen to ammonia or LOHCs increases density and reduces pipeline transmission costs, the cost of the conversion itself (and the additional cost of converting back into hydrogen before use) typically outweighs the transmission cost reduction. The estimated cost for transmission of hydrogen in various forms is shown in the following table:

Based on these estimates, it is expected that transmission of compressed hydrogen by pipeline will be the dominant form of H2 transport over any significant distance. It is also important to note that, as with the cost to produce hydrogen, there is potential to see a reduction in cost for both conversion and pipeline transmission as scale increases and technology improves.

Based on these estimates, transmission costs will likely make up a significant portion of the price paid by end users of hydrogen. For example, blue hydrogen produced at $2 per kg would have an estimated delivered price of $3.06 per kg, of which nearly 35% of total cost is due to transmission. For this reason, it is likely that some initial hydrogen projects will be weighted toward sources and uses of hydrogen in close proximity, such as a wind farm or solar site powering electrolysis to create green hydrogen for a nearby industrial plant.

<table>
<thead>
<tr>
<th>Form of transmission</th>
<th>Conversion</th>
<th>Transmission</th>
<th>Total</th>
</tr>
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<tr>
<td>Compressed H2 gas</td>
<td>0.38</td>
<td>0.68</td>
<td>1.06</td>
</tr>
<tr>
<td>LOHC</td>
<td>1.24</td>
<td>0.29</td>
<td>1.53</td>
</tr>
<tr>
<td>Ammonia</td>
<td>1.80</td>
<td>0.24</td>
<td>2.04</td>
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Source: Deloitte UK.
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Energy loss
In addition to cost considerations, it is important to understand the rate of energy loss that occurs each time energy is converted from one form into another. To illustrate this, we can look at one potential use of hydrogen as a form of energy storage. Electrolysis can be used to generate green hydrogen during periods of excess wind or solar capacity. Stored hydrogen could later be used to generate electricity during periods of peak demand. If the electrolyzer used to create hydrogen has an efficiency of 75% and the fuel cells used to generate electricity from the stored hydrogen have a 50% efficiency, then there is a 62.5% energy loss involved.\(^\text{18}\)

While this example is for a single hydrogen use case, it highlights the need to consider energy losses across the system and the need to minimize conversions to the extent possible in storage and transport.
Pipeline company perspective

Midstream companies are in a unique position to influence the future of the hydrogen transmission infrastructure in the United States. These companies have vast experience in building and operating natural gas pipelines and would seem to be among the likely participants in building the transmission capacity needed to connect future hydrogen supply with demand. Several factors will affect the decision-making of midstream companies regarding whether and how to invest in hydrogen capacity, including long-term supply-and-demand projections, project economics, regulatory environment, and integrity risk.

Supply and demand

As pipeline companies assess future investments in hydrogen, they will likely weigh these against other potential capital investments to repair, upgrade, or extend their natural gas lines. A key element in this assessment will likely be future projections of supply and demand. Since pipelines are long-lived assets and require significant capital (often hundreds of millions of dollars) to construct, the companies will need to assess the long-term potential for asset utilization. Since the early 1990s, annual US natural gas consumption has grown steadily from around 19 trillion cubic feet in 1990 to 31 trillion cubic feet in 2019. This represents an average annual growth rate of 1.7%. Since COVID-19, there has been a slight drop in natural gas consumption driven by a general slowdown in economic activity (2020 demand fell to 30 trillion cubic feet). The US Energy Information Agency (EIA) has produced several scenarios for future US natural gas production and demand. Although none of these scenarios show a rapid decline, all depict slower demand growth through 2050, and the low-demand scenario includes an overall reduction in demand for natural gas. Companies are taking such demand variability into account as they plan their long-term investments in gas pipeline capacity.

Many midstream companies are looking for ways to diversify and to leverage their core capabilities within lower-carbon technologies as a complement to their core business. Hydrogen infrastructure is one potential option. Although there are many similarities and transferable capabilities, entering the hydrogen transmission business may require significant investment beyond construction costs, including investment in new technologies and skills, development of new procedures and practices for asset integrity and maintenance, and building relationships with new types of suppliers and customers. Companies should weigh the cost of these investments and expected project-specific costs against the long-term potential growth of hydrogen demand.

Growth is predicted in the use of hydrogen for industrial applications, transport, and energy storage in the electricity sector. There are several ways in which hydrogen demand could evolve in the coming years, and each contains key assumptions about how and where the hydrogen will be produced and consumed. These assumptions drive conclusions about the extent of the hydrogen transmission infrastructure that will be needed. One pathway for green hydrogen envisions cooperative development of hydrogen production and consumption in close proximity, often referred to as hydrogen hubs. For example, abundant, low-cost wind or solar power generation, coupled with electrolysis near an industrial plant or plants, would constitute a hub. This clustered approach to supplying industrial users of hydrogen would require limited transport infrastructure.
Another use case focuses on producing hydrogen in areas with abundant renewable energy potential, where generation capacity could exceed demand. Assuming high utilization of electrolyzers can be achieved, otherwise curtailed generating capacity could be used to produce hydrogen, which could then be stored to use later in power generation or transported to other regions for industrial use.

A third pathway envisions the use of hydrogen as a fuel source for heavy transport, such as long-haul trucking. This scenario would require a more extensive transmission and distribution network, as hydrogen would be needed at any point where a fuel-cell-powered truck needs to refuel.

Midstream companies will assess the likelihood of each potential path as they attempt to determine the total size of the future hydrogen transmission market. Due to uncertainty in the future direction of the market, they may decide that it’s too early to predict the trajectory of hydrogen supply and demand and choose to make smaller investments in projects that allow them to build skills and capabilities while minimizing financial risk. This would position them well to become larger players if and when demand and supply for hydrogen accelerate in the coming years.

**Project economics**

In addition to macro-level assessments of the broader hydrogen transmission market, midstream companies should assess the economics of specific projects. At a high level, there are two approaches to creating hydrogen transmission capacity: building new dedicated hydrogen pipelines or converting existing natural gas lines to carry either 100% hydrogen or some blend of hydrogen and methane.

When pipeline companies build new lines, they typically contract to sell the proposed capacity in advance of breaking ground on construction. This reduces risk by providing more certainty in the projection of revenue streams from the investment. It is reasonable to expect that they would follow the same approach in the construction of new, dedicated hydrogen pipelines, potentially partnering with hydrogen suppliers and producers to agree on volumes and rates in advance to reduce financial risk. As with any investment, there is often greater risk when investing in a new industry or technology. Pipeline companies could have a greater risk of cost overruns or delays if they are working with new materials, equipment, and techniques during construction, and they may also face increased costs to operate as they climb the learning curve for maintenance procedures, integrity management, and other key processes. As public focus shifts in favor of sustainable and low-carbon energy, the attractiveness of alternative investments such as hydrogen could increase. Another aspect that pipeline companies should consider is the financial and operational viability of their suppliers and offtakers, who may be relying on relatively new or unproven technologies.

**Midstream companies should evaluate and weigh each of these risks against the potential benefits of revenue and growth that come with entering a new market.**

Some of the factors in favor of converting existing natural gas transmission pipelines to carry hydrogen or a hydrogen-methane blend are the long life, significant prior investment, and extent of US natural gas infrastructure. Operators who have invested billions of dollars in building and maintaining pipeline systems may
see hydrogen as a way to extend the life of these assets if demand for natural gas plateaus. In addition to integrity concerns (discussed further in “Integrity risks”), conversion of existing gas lines to carry hydrogen must take existing natural gas demand and capacity into account. With the recent growth in demand for natural gas (prior to COVID-19), many transmission lines are at full capacity, and there are times during peak demand season when pipeline operators struggle to meet customer demand. This capacity constraint is exacerbated when operators must take pressure cuts to reduce risk in older pipelines where there are integrity concerns. Blending of hydrogen into a gas pipeline might not be an attractive option for any of the parties involved if the line in question is already at full capacity because any hydrogen added would displace natural gas.

Another extremely important consideration for blending of hydrogen with methane is whether customers will accept a blended stream.

For example, a blended transmission approach could require the ability to efficiently separate the gas streams prior to delivery, and this additional cost would need to be absorbed into the transmission rates. A final consideration to a blended-stream approach is the cost of required upgrades, replacements, and modifications to pipe, equipment (compressors, etc.), and valves to safely transport and contain the much smaller hydrogen molecule. Along with the increased cost of system modifications, operators should consider any increased costs for ongoing maintenance and inspections associated with transporting a new mix of gases.

**Integrity risks**
Pipeline integrity is the foundation for pipeline companies’ license to operate. Operators have developed and continually maintain comprehensive programs, standards, processes, and expertise to identify, assess, and address threats to mitigate the risk of pipeline ruptures. Given the extent, age, and diversity of US gas pipeline infrastructure, maintaining pipeline integrity is especially complex. In the case of blending or converting with existing lines, some operators may determine that the economic benefits do not outweigh the perceived increased (or undetermined) risk.

**Regulatory impacts**
Companies that build and operate natural gas pipelines face regulatory rigor related to construction, refurbishment, and operations. In addition to concerns related to the environmental impact on rights of way and the safety risks associated with accidental releases, regulators may increasingly focus on the potential climate impacts of gas pipeline operations. The Federal Energy Regulatory Commission (FERC) recently included impact on greenhouse gas emissions among the criteria considered in granting approval for a pipeline replacement project. This potentially sets a precedent to consider climate impact in the review of all applications for new or upgraded transmission lines. This aspect of the review may ultimately provide an incentive for midstream companies to give greater consideration to hydrogen projects. The incentive to invest in hydrogen infrastructure could be even greater if a market develops for emission reduction credits within the midstream space. In any event, some pipeline companies are increasingly including sustainability among their corporate goals and may look to hydrogen as one component of a broader sustainability strategy, particularly if their customers place greater importance on low-carbon energy solutions.
Conclusion

Hydrogen has the potential to play a role in the decarbonization of the energy sector, but its full impact remains to be determined. The existing transmission infrastructure in the United States could be leveraged to speed up the adoption of “clean” (blue and green) hydrogen, but technical considerations such as production and transportation can influence the cost of different implementation strategies. As the owners of the existing infrastructure, midstream companies are uniquely positioned to influence, and subsequently capitalize on, a clean hydrogen strategy in the United States.

There are several key trends to watch to get an early indication of the growth and impact of low-carbon hydrogen. A supportive policy environment could help, but equally importantly, the pace of cost reductions of producing different types of hydrogen will likely be a critical factor in hydrogen adoption. Increased efficiency and improved economies of scale for electrolyzers and CCUS technology can help drive down the unit cost of green and blue hydrogen, respectively. A third key indicator in the future trajectory of hydrogen would be continued announcements of joint-venture hydrogen projects.

Collaboration among producers, midstream companies, and consumers of hydrogen could be an effective means of achieving economies of scale and hedging risk for businesses.

The scale-up of hydrogen is more dependent on transmission than is often recognized. An ambitious hydrogen strategy in the United States likely needs to include an enabling infrastructure that is better suited to handle the technical constraints of hydrogen transportation while meeting regulatory and commercial requirements.
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Endnotes

7. US. Department of Transportation Pipeline and Hazardous Materials Safety Administration, “Miles by Decade Gas Transmission,” 2015.
15. Ibid.
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