Transforming government post-COVID-19

How flipping orthodoxies can reinvent government operating models

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Contents

Flipping Orthodoxies 3
Workforce and Workplace 7
Service Delivery 17
Pace 29
Conclusion 36
Governments around the world are beginning to reopen not only their economies but their own offices and operations. And, as with private businesses, they’ll be reopening in an entirely different operating environment—and will have to adapt to the new reality.

Many aspects of pre-pandemic operations will be difficult or impossible to resume, at least in the near term. From motor vehicle offices to court hearings to physical inspections, governments will have to find different methods of service delivery. Governments will need to adopt a new operating model based on the uncertain environment we now live in and the “next normal” of work. But what should it look like? What should governments stop doing and what should continue from the COVID-19 response? How can they radically accelerate some current developments such as digitization?

The response to the pandemic is highlighting many of government's orthodoxies. Examining and flipping these could lead to significant improvements in government. In this study, we examine 10 government orthodoxies being challenged by the pandemic, and how flipping them could lead to greater mission value, developing a culture of innovation, a better experience for citizens, businesses, and employees, and revamped post pandemic operating models.
All organizations & industries have habits, beliefs and practices about “how we do things around here”. These are orthodoxies.

Orthodoxies are pervasive beliefs that often go unstated and unchallenged—they shape behavior, choice and strategy and create blind spots.

Challenging existing orthodoxies can potentially identify new opportunities.
<table>
<thead>
<tr>
<th>Orthodoxies</th>
<th>Flipping the orthodoxy</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>WORKFORCE</strong></td>
<td><strong>Government is reopening in a different environment and need to adapt to the new reality</strong></td>
</tr>
<tr>
<td>1. “Line-of-sight” supervision is essential</td>
<td>Telecommuting becomes the norm; “in office” work and meetings the exception</td>
</tr>
<tr>
<td>2. Health and safety aren’t key issues for most public work.</td>
<td>Health and safety are central to a positive employee experience</td>
</tr>
<tr>
<td>3. Recruiting and hiring employees is a lengthy, in-person process</td>
<td>Virtual, AI-driven recruiting can find the right talent quickly</td>
</tr>
<tr>
<td>4. Intelligence employees must work in a secured facility</td>
<td>Back-office and even some intelligence work is performed remotely</td>
</tr>
<tr>
<td><strong>SERVICE DELIVERY</strong></td>
<td><strong>COVID-19 is forcing governments to provide public services differently</strong></td>
</tr>
<tr>
<td>5. A personalized customer experience requires a “human touch”</td>
<td>Digital technology provides a more accessible and personalized service</td>
</tr>
<tr>
<td>6. Most government services must be delivered in person</td>
<td>Very few services require in-person delivery</td>
</tr>
<tr>
<td>7. A physical presence is needed to authenticate identity</td>
<td>Digital ID is the new passport</td>
</tr>
<tr>
<td>8. Governments manage demand for their services reactively</td>
<td>Governments anticipate citizen needs</td>
</tr>
<tr>
<td><strong>PACE</strong></td>
<td><strong>The new COVID-19 reality: Governments need to act quickly and adjust rapidly to feedback</strong></td>
</tr>
<tr>
<td>9. Regulation is a lengthy, inflexible process</td>
<td>Regulation is agile and adaptive</td>
</tr>
<tr>
<td>10. Procurement processes are rigid and time-consuming</td>
<td>Procurement processes are flexible, fast and efficient</td>
</tr>
</tbody>
</table>
WORKFORCE AND WORKPLACE
The new COVID 19 reality: Governments are reopening in a different environment and need to adapt to this new reality

*COVID-19 has disrupted nearly every area of government, from public transit to welfare services to law enforcement*

Demand for public transit has nosedived by as much as 75-85 percent in metros such as Washington D.C., Copenhagen, and Buenos Aires during the pandemic. As of the end of April, Transport for London reported that the number of passengers carried has dropped by 95 percent on the tube and 85 percent on buses—and has furloughed approximately 7,000 staff members.

Police forces are becoming short-staffed, as more and more officers are diagnosed with COVID-19 or asked to stay at home due to their age or preexisting health conditions. Mumbai has asked 7,500 policemen aged 55 or older to stay at home—15 percent of this enormous city’s police workforce.

The rapid shift to telework, rapid hiring of essential workers such as contact tracers, virtual training, and revamped workplaces have shown that decades-old orthodoxies can be broken.
Governments are reopening in a different environment and need to adapt to the new reality

**Orthodoxy**

“Line-of-sight” supervision is essential

Health and safety aren’t key issues for most public work

Recruiting and hiring employees is a lengthy, in-person process

Intelligence employees *must* work in a secured facility

**Flipping the orthodoxy**

Telecommuting becomes the norm; “in office” work and meetings the exception

Health and safety are *central* to a positive employee experience

Virtual, AI-driven recruiting can find the right talent quickly

Back-office and even some intelligence work is performed remotely
Orthodoxy #1: “Line-of-sight” supervision is essential

Flipped orthodoxy: Telecommuting is the norm; “in office” work and meetings the exception

As of 2019, for instance, only 42 percent of the US federal workforce were deemed eligible for telework.

In Japan, one poll indicates that 83 percent of companies didn’t permit work from home before the pandemic.

The US Army has seen a 400 percent increase in remote network capabilities. The US Navy plans to double its remote workforce from 250,000 to 500,000, while the US Air Force has taken steps to increase its network bandwidth by 130 percent.

Depending on the data gathered, jobs & work can be mapped along a matrix of remote work vs in-office work...

- **Limited Return to Office for “Essential” Work Only: ** *Blended Workplace*
  
  - Low Public Health Risk
  
  - Low Feasibility of Remote Work

- **Continued or Expanded “Work from Home” Policies: ** *Long-term Virtualization*
  
  - High Public Health Risk
  
  - High Feasibility of Remote Work

- **Return to Office with Social Distancing Measures: ** *Focus on Balancing Risk*
  
  - Low Public Health Risk
  
  - Low Feasibility of Remote Work

- **Need to Significantly Change Physical Spaces, Office Layouts, and Location Scheduling: ** *Reimagining Onsite Work*
  
  - High Public Health Risk
  
  - Low Feasibility of Remote Work

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**Millions of organizations worldwide are asking the following questions as they consider returning to workplaces:**

- How can we decide who should return to the physical workplace, in view of external factors, specific job requirements, and worker preferences?

- How can we adjust technology, policies, skills, duties, performance management, and collaborative tools to launch a blended (co-located and virtual) workforce in the next 12 to 18 months?
Orthodoxy #2: Health and safety aren’t key issues for most public work

**Flipped orthodoxy:** Health and safety are *central* to a positive employee experience

COVID-19 has brought worker health and safety to the forefront.

46% The 2017 Workplace Health in America study, for instance, surveyed more than 2,800 for-profit, nonprofit, and government employers and found that only 46 percent even had health and wellness programs

Physical workspaces must be reenvisioned to emphasize health and safety and maintain social distancing

- The Danish government, for example, advises hand-washing for school children every 2 hours and allows only three to five children at a time on playgrounds.
- Austria has required the use of face masks for public transport

Source: Safety and Health Magazine, The Local, BBC
Governments have begun taking steps to address these mental health issues

Even before COVID-19, the UK National Health Services (NHS) made health, well-being, and mental health a priority for its employees. In light of COVID-19, the NHS partnered with three organizations to offer free mental health mobile apps to its health care staff.
Orthodoxy #3: Recruiting and hiring employees is a lengthy, in-person process

**Flipped orthodoxy:** Virtual, AI-driven recruiting can find the right talent quickly

The traditional approach for government hiring requires in-person interviews with numerous individuals, with subjective assessments about experience, character, and ability. The approach can take months and, at times, places more emphasis on process than hiring the right talent quickly.

Governments have offered more flexibility to agencies or temporarily suspended normal hiring rules. The US Office of Personnel Management (OPM), for example, now allows agencies to **bypass** the normal, lengthy process for new hires for COVID-19 work.

Virtual initiatives can speed up the hiring process. The U.S. Department of Agriculture (USDA) partnered with the University of Missouri to host a **virtual career expo** to fill openings from economists to accountants.

Source: Federal News Network, USDA
COVID-19 and reimagined training

The COVID-19 crisis is forcing agencies to shift to virtual learning platforms for training. These systems can create individualized learning plans for each participant, with digital content, VR games, experiential learning, exercises and interactivity.

**US Department of Agriculture (USDA)** developed a 360-degree immersive virtual reality experience of slaughterhouse inspection to help potential hires understand the job’s real-life environment.

A hospital in Los Angeles used VR to train more than 300 doctors to **assess coronavirus symptoms** and an Italian hospital is deploying VR to relieve stress on medical staff.

Source: Deloitte Insights, CNN, Mobi Health News
Orthodoxy #4: Intelligence employees must work in a secured facility

*Flipped orthodoxy: Back-office and even some intelligence work is performed remotely*

- Many employees must work in secure facilities even if their work is not in itself classified, such as human resources, procurement, and other necessary back-office tasks.
- For those doing actual intelligence work, controlled physical spaces subtly magnify the importance of classified information, often leading them to undervalue other sources of intelligence.

Existing technologies such as secure cloud computing, remote desktop interfaces, and virtual private networks already can allow employees to work on unclassified materials from nontraditional locations and engage with nontraditional partners.
SERVICE DELIVERY
The new COVID-19 reality: COVID-19 is forcing governments to provide public services differently

Office closures, social distancing rules, and health and safety concerns are forcing governments to abandon many deep-rooted orthodoxies about service delivery.

In 2000, Blockbuster, unable or unwilling to set aside its own orthodoxies of how to run a video rental business, turned down the acquisition of Netflix which had a different model. In 2010, Blockbuster filed for bankruptcy.

After rethinking the simple act of taking an annual flu shot and some regulatory changes, today you can get your shot in minutes, without an appointment, at many drugstores.

In the face of COVID-19, policymakers may be able to create better, faster, cheaper models for completing a job but will be successful only if decision-makers are not blinded or constrained by existing orthodoxies.

Source: Clayton Christiansen
Flipping Orthodoxies in Service Delivery

**Orthodoxy**

- A personalized customer experience requires a “human touch”
- Most government services must be delivered in person
- A physical presence is needed to authenticate identity
- Governments manage demand for their services reactively

**Flipping the orthodoxy**

- Digital technology provides a more accessible and personalized service
- Very few services require in-person delivery
- Digital ID is the new passport
- Governments anticipate citizen needs

COVID-19 is forcing governments to provide public services differently.
Orthodoxy #5: A personalized customer experience requires a “human touch”

**Flipped orthodoxy:** Digital technology provides a more accessible and personalized service.

People still prefer using in-person government services

According to a 2016 World Bank survey, most Europeans used e-government mostly to obtain information (44 percent), not for completing transactions. Before COVID-19, only 29 percent had filled out an online government form.

29%

The Spanish government’s **Hispabot**, an AI-powered chatbot, can provide answers to more than 200 questions, ranging from details on symptoms to Ministry of Health updates and local emergency numbers.
Digital services can be tailored to address the needs of vulnerable citizens.

New Zealand’s “SmartStart,” provides new parents with a range of digital services during pregnancy and the months following birth, including establishing a digital identity for each child. SmartStart has saved new parents many thousands of in-person visits to government offices.
Orthodoxy #6: Most government services must be delivered in person

**Flipped orthodoxy: Very few services require in-person delivery**

Historically, certain government services—driving tests, court proceedings, inspections, social worker visits—have always been conducted in person. With COVID, these and other services should become as contactless as possible.

In 2016, the UK Government piloted an ambitious program to digitize its judicial processes but didn’t scale the model. Due to COVID, the digital courts approach was scaled and the number of cases heard by video or teleconference have increased by **800 percent**.

Estonian courts now handle double the number of court cases they did 20 years ago, and with the same number of judges. It’s using AI-based algorithms to sift through the legal documents to inform decisions on small claims dispute of €7,000 (~$8,000) or less.

Source: The Economist, E-Estonia, Forbes
Motor vehicle offices are rapidly offering digital services

Digital drivers test: A regional transport office in the state of Uttarakhand in India has piloted an AI-powered, smartphone-based driving test system to issue driving licenses and reduce the need for human evaluators.

Digital drivers license: In New South Wales, Australia, a digital driver license not only allows the whole renewal process be a digital experience but also allows shops and businesses to validate identity digitally – such as checking age.

The UK’s Driver and Vehicle Licensing Agency (DVLA) has piloted an AI-powered chatbot to improve efficiency and provide better services. The chatbot project reduced handling times from 8 minutes to 2.5 minutes, resolved 25 to 30 percent of queries entirely and had a customer satisfaction rate of more than 90 percent. The success of the pilot project has made chatbots a strategic tool for the DVLA.
Orthodoxy #7: A physical presence is needed to authenticate identity

*Flipped orthodoxy: Digital ID is the new passport*

India’s digital identity program ‘Aadhaar’ is being used to disburse **COVID-19 cash relief**, reaching over 300 million beneficiaries.

The COVID-19 crisis prompted the **South Korean** government to accelerate the **migration to digital identification and electronic certificates**. The government is also working with telecom companies to expand digital verification services through a ‘Pass’ mobile app that enables users to log in to various websites just with a phone number.

With COVID-19 and social distancing guidelines, governments need an alternative to physical identity management and authentication systems.
Orthodoxy #8: Governments manage demand for their services reactively

**Flipped orthodoxy:** Governments anticipate citizen needs

A citizen who enters data correctly, follows the right processes, and trusts the system demands limited effort from the government. Else, it can result in **massive backlogs** and **strains on government resources**.

In the U.S., for example, dozens of state government **websites failed** under the landslide of unemployment claims filed in the first week of April.

Governments can better manage the digital demand for services by anticipating citizen needs.

Soon after the COVID-19 outbreak, the **South Korean** government not only ramped up its supply of masks but also built applications that displayed the number of masks available at nearby locations.
Governments are also providing services in a “no-touch” manner, requiring no input from citizens.

In Austria, as long as all the necessary information is available, citizens don’t have to complete a form or perform any other action to receive a family allowance upon the birth of a child. The birth triggers data transfers from the hospital to the central civil registry to the ministry of finance to local tax offices, which disburse the allowance.
“The best service is something that you even didn’t notice you got.”

Marten Kaevats
National Digital Advisor of Estonia
### Flipping Orthodoxies around **Pace**

<table>
<thead>
<tr>
<th>Orthodoxy</th>
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</tr>
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<tbody>
<tr>
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<td></td>
</tr>
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</tr>
</tbody>
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**The new COVID 19 reality:** Governments must act quickly and adjust rapidly to feedback

*The pandemic has shown that governments can embrace agility in a crisis*

Initial delays and inaction during the pandemic caused deep problems in many parts of the world. Early shortages of supplies put frontline workers in danger. Many nations lost their chance to contain the pandemic at its infancy and now struggle to keep pace with the virus.

After hiccups, however, COVID-19 has pushed many governments to respond rapidly and nimbly. South Korea got testing kits on the ground in record time. China built hospitals in 10 days. Infected people were being tracked within hours in Singapore.

Regulations to restart businesses, reopen public services, and rejuvenate the economy are being developed and updated regularly in a response to the global outbreak. In the post-pandemic world, citizens will expect the same kind of agility in all government processes and services.
Orthodoxy #9: Regulation is a lengthy, inflexible process

Flipped orthodoxy: Regulation is agile and adaptive

The problem with “Regulate and Forget” approach is twofold. First, the regulations may be obsolete by the time they’re enacted; and second, rules are rarely reconsidered once in effect. A Deloitte analysis of the 2017 U.S. Code of Federal Regulations, for example, found that 68 percent of federal regulations have never been updated.

COVID-19 has forced policymakers to respond with uncharacteristic swiftness

Many nations passed laws and promulgated regulations in record time. In the United States, for instance, the Food and Drug Administration is granting Emergency Use Authorizations to allow unapproved medical products (e.g., Test kits) or unapproved uses of approved medical products to get out to the American public quickly.
**Agile regulation will be crucial in the post-pandemic world**

Business models are changing rapidly, and regulators will need to keep pace with these changes without stifling innovation. To do so, agencies can create **regulatory sandboxes, crowdsource and accommodate industry representation** in the governance process via self-regulatory and private standard-setting bodies.

Such regulatory approaches are already emerging. The Insurance Regulatory and Development Authority of India launched a sandbox for insurance providers and allowed Digit Insurance, an insurance provider based in Bengaluru, to introduce a **need-based insurance product** tailored to COVID-19 needs. Such testbeds for experiments can encourage innovation for new products and business models.
Orthodoxy #10: Procurement processes are rigid and time-consuming

Traditionally, government procurement processes are careful and slow, involving multiple layers of screening and approvals from various parties. Canada’s former CIO Alex Benay says “it takes around three years to create requirements and another two to purchase solutions.”

COVID 19 has demonstrated that governments can procure much more quickly — if they have to

To accelerate procurement, India’s Government e-procurement platform has introduced a dedicated government buying portal for all COVID-19 related procurements. The average bid time to procure goods and services worth more than 500,000 rupees is usually two weeks; the platform reduces this to three days, with delivery in just two days.

Source: The Globe and mail, Invest India
COVID-19 provides an opportunity to re-examine acquisition and procurement processes, making them more agile, faster and better organized, not only in emergencies but in normal times as well. The U.S. Navy has accelerated its acquisition time by 32 percent since last year. With the help of detailed supply chain data, the Navy is ensuring efficiency even as 95 percent of its staff works remotely.
Governments aren’t going to be returning to business as usual. The window of opportunity is open right now, and leaders can make sure the recovery leads to a brighter future.

At this moment, it’s unclear how far societal changes will go and how long they’ll take. In part, this will be determined by the virus, its depth and duration. But it will also be shaped by government leaders and their willingness to embrace new orthodoxies and facilitate the changes needed to go “beyond normal” — maximizing performance in a continually evolving environment, anticipating change, and acting quickly.
Contact

**Deloitte Center for Government Insights**

**William D. Eggers**  
Executive Director,  
Deloitte Center for Government Insights  
Deloitte Services LLP  
+1 571 882 6585  
weggars@deloitte.com

**Bruce Chew**  
Managing Director  
Monitor Deloitte  
Deloitte Consulting LLP  
+1 617 437 3526  
brchew@deloitte.com

**Government and Public Services Practice**

**Debbie Sills**  
GPS Global Consulting Leader  
Deloitte Consulting LLP  
+1 303 298 6603  
dsills@deloitte.com